# Policy Statement | PS5/15

# Policyholder protection

April 2015





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This policy statement contains the final rules and statement of policy to implement the proposals made in consultation papers CP21/14, CP20/14 and CP4/15 in relation to policyholder protection.

#### 1 Introduction

- 1.1 This Prudential Regulation Authority (PRA) policy statement (PS) provides feedback to responses to the draft insurance rules consulted on in the consultation papers CP21/14 Policyholder protection, CP20/14 Depositor protection and CP4/15 Depositor, dormant account and policyholder protection amendments (the CPs).(1)(2)(3) Together these CPs set out the proposed rules for the PRA Rulebook. They are intended to align the existing insurance compensation rules more closely with the PRA's statutory objectives and contribute to the future operational effectiveness of the Financial Services Compensation Scheme (FSCS) in providing continuity of cover, payment of benefits falling due or compensation in the event of the failure of an insurance firm. These rules will take effect on and from 3 July 2015.
- 1.2 CP21/14 included proposed rules for policyholder protection that will be set out in the Policyholder Protection Part and the Lloyd's Part of the PRA Rulebook. CP20/14 included proposals on the FSCS Management Expenses Levy Limit and Base Costs Part and the Management Expenses in respect of Relevant Schemes Part of the PRA Rulebook that apply to insurers as well as deposit-takers. CP4/15 included proposals for transitional provisions for policyholder protection and consequential amendments to the PRA Handbook that arose from the rules proposed in CP21/14 and CP20/14.

#### 1.3 This PS is relevant to:

- UK insurers (including those that establish a branch or operate on a freedom of services basis in the European Economic Area (EEA)), EEA insurers that establish a UK branch or operate in the United Kingdom on a freedom of services basis, and Channel Islands insurers and Isle of Man insurers with UK, Channel Island or Isle of Man risk or commitments (PRA-authorised insurers);<sup>(4)</sup>
- firms that have assumed responsibility for liabilities from PRA-authorised insurers (successors);
- · the Society of Lloyd's;
- the FSCS as the scheme administrator of the policyholder protection rules; and
- · policyholders.
- 1.4 This PS includes the final rules and final statement of policy that were consulted on in CP21/14:
- Policyholder Protection Part (Appendix 1);

- · Lloyd's Part (Appendix 2); and
- Statement of Policy Policyholder Protection (Appendix 3).
- 1.5 PS6/15 Depositor and dormant account protection includes the final depositor protection rules consulted on in CP20/14 and CP4/15. PS6/15 also includes the following rules that are applicable to PRA-authorised insurers:
- FSCS Management Expenses Levy Limit and Base Costs Part (Appendix 3);
- Management Expenses in respect of Relevant Schemes Part (Appendix 4); and
- Handbook (Rulebook Consequentials [No. 1]) (Appendix 5).
- 1.6 The PRA received a number of responses to the CPs. As a result the PRA revised some of its proposals and clarified others. The principal changes are to the proposals on compensation limits, with other changes made to clarify or amend typographical errors. These changes are explained in Chapter 2. The PRA has also, where relevant, given additional clarity in the statement of policy.

#### Impact on mutuals

1.7 The PRA has a statutory requirement to state whether the impact on mutuals will be significantly different from the impact on other firms. The PRA does not expect the impact on mutuals to be materially different to that set out in CP21/14 and the relevant sections of CP20/14 and CP4/15 as a result of the changes in the final rules.

PRA Consultation Paper CP21/14, 'Policyholder protection', October 2014; www.bankofengland.co.uk/pra/Pages/publications/cp/2014/cp2114.aspx.

www.bankofengland.co.uk/pra/Pages/publications/cp/2014/cp2114.aspx.
 PRA Consultation Paper CP20/14, 'Depositor protection', October 2014; www.bankofengland.co.uk/pra/Pages/publications/cp/2014/cp2014.aspx.

<sup>(3)</sup> PRA Consultation Paper CP4/15, 'Depositor, dormant account and policyholder protection — amendments', January 2015; www.bankofengland.co.uk/pra/Pages/ publications/cp/2015/cp415.aspx.

<sup>(4)</sup> For the purpose of this PS, we include all such firms when we refer to 'PRA-authorised insurers', even though EEA insurers will, in fact, be authorised by their own home state regulator.

# 2 Feedback to responses — implementing the policyholder protection rules

2.1 This chapter sets out feedback to responses received to PRA proposals set out in CP21/14 to implement the policyholder protection rules and relevant sections in CP20/14 and CP4/15.

#### A Compensation limits

- 2.2 The PRA included a number of proposals for long-term insurance and general insurance compensation limits in CP21/14.
- 2.3 The first (main) proposal was to increase the limits to 100% for certain long-term insurance and general insurance products where:
- (i) the claim arises from death or incapacity due to injury, sickness, or infirmity of the policyholder;
- (i) benefits are payable in the form of income and/or other regular payment; or
- (iii) the claim is made under a contract of professional indemnity insurance.
- 2.4 For 'mixed' long-term insurance products that include a savings and a life protection element, the PRA proposed 90% protection for the savings element and 100% for the life protection element.
- 2.5 The second (alternative) proposal was to increase protection to 100% for all long-term insurance products.
- 2.6 As a third (alternative) proposal (ie in addition to increasing the limits), the PRA also considered applying a cap at £1.25 million to certain large claims, the cap being the threshold level set by HMRC for the tax-free pension allowance in 2014/15. As a cap may not be appropriate for certain types of claims, such as death or critical illness, CP21/14 did not propose this as a viable option.
- 2.7 The PRA received a number of responses to these proposals. For long-term insurance, the majority of respondents supported the second proposal, to increase the long-term insurance protection limits to 100%, without imposing the cap set out in the third proposal.
- 2.8 For general insurance, the majority of responses supported the first proposal to increase the limits to 100% for certain types of general insurance products as set out in the CP. The PRA is maintaining the proposals on general insurance consulted on in CP21/14.

- 2.9 The PRA has considered the long-term insurance proposals in light of industry feedback and is now proposing to increase the long-term insurance limits to 100%. The PRA considers this will facilitate the delivery of operational aspects of paying benefits falling due, securing continuity of protection or paying out on claims for the FSCS. It will also simplify protection levels and therefore make it easier for policyholders to understand the extent to which they are covered.
- 2.10 Responses to the third proposal to introduce a cap for certain large claims, indicated that it would be preferable to avoid a cap as it would add complexity, complicate messaging to policyholders and be problematic for certain types of insurance claims.
- 2.11 In response to the consultation, the PRA considered whether to apply a cap to the increased insurance limits. The PRA concluded that it would not be appropriate to do so as it would introduce operational complexities for the FSCS and complicate the messaging for policyholders on the level of cover provided. Further, insurance provides protection for consumers against a wide range of uncertain events. A cash limit on the compensation payable for certain types of claims, such as death or critical illness, may not provide sufficient protection for consumers' needs.
- 2.12 The PRA expects that the proposed limits will be applied on and from 3 July 2015 to defaults or circumstances giving rise to arrangements made under Rule 4.1, measures taken under Rule 5.1, determination of compensation payable under 18.1 or other such actions of the FSCS including any levy raised by the FSCS.

#### **Economic impact**

2.13 Increasing the compensation limit from 90% to 100% will increase the compensation costs associated with funding life insurer failures, increase compliance cost for protected firms and potentially will have implications for competition in the market. The PRA has considered these costs and expects that the benefits of effective and timely protection for policyholders will outweigh the additional costs.

#### Compensation costs

2.14 CP21/14 provided an estimate of the increase in compensation costs from the rise in cover to 100% based on the average of previous compensation payments for the life and pension provision and general insurance provision for the period of 2008–13. The estimated increase in cost was an average of £7 million during this period. One limitation of the data for that period is that they predominantly represent compensation costs for general insurance failures, as the FSCS has only paid out a small amount of compensation on a small number of long-term insurance claims in relation to the 1993 Oak Life failure.

#### Compliance costs

2.15 Some respondents also noted that there would be some additional costs associated with the main proposal in CP21/14, associated with training staff, communication with intermediaries and updating policyholder communications. The PRA has simplified the protection limits by having one limit for all long-term insurance products, making protection easier to understand and therefore expects these additional costs to be minimal.

#### Impacts on competition

2.16 The PRA has also considered the competition impacts of providing protection at 100% for all long-term insurance products, but considers the increase in cover will not significantly change behaviour and therefore will not create adverse effects on competition.

#### **B** Successor firms

2.17 Respondents generally welcomed the proposals on successor firms which introduce new rules to make FSCS protection available for policyholders with outstanding protected claims against insurers whose claims were covered by the FSCS, before their policies were transferred to a successor firm.

2.18 Clarification was sought on what claims are covered after a transfer to a successor, in circumstances where the insured event occurs after the transfer. If the successor is a relevant person and the insured event arises after the transfer to a successor, all future claims for the successor will be treated as claims falling under the relevant persons rules, ie as a claim against the relevant person. If, however, the successor is not a relevant person and the insured event arises after the transfer to a successor, the protection against future claims is lost. These points are addressed further in the Statement of Policy in Appendix 3.

#### C Operational changes for the FSCS

2.19 Respondents broadly welcomed the proposals in CP21/14 regarding the PRA's proposed operational approach for the FSCS. Comments on specific proposals are set out below.

# Automatic assignment, electronic assignment and automatic subrogation of policyholders' rights to the FSCS

2.20 The PRA consulted on whether the terms 'subrogation' and 'assignment' used in the proposed rules should continue to be used to describe the processes by which the FSCS can secure a right of recovery against insurers, successors or other third parties, and questioned whether using simpler language such as 'transfer' would be beneficial. One respondent indicated a preference to maintain the current terminology. The PRA proposes to retain the current terminology.

2.21 Respondents also queried how subrogation applies to long-term insurance, as it is not indemnity insurance under common law. Subrogation under the proposed rules derives its authority from the Financial Services and Markets Act 2000. The PRA expectation is, as set out in the Statement of Policy in Appendix 3, that the FSCS will determine whether assignment or subrogation is the most appropriate method to use in the specific circumstances.

#### Flexibility in verifying scope

2.22 The PRA did not receive any feedback that would require a change to the proposal.

2.23 Within the context of this proposal, a number of respondents requested clarification on the eligibility of long-term insurance claimants under the proposed new rules and specifically, the eligibility of large companies. Claimants of long-term insurance policies, including large companies, will continue to be protected under the new rules. Only those claimants who, broadly speaking, are connected with the company will continue to be excluded.

### FSCS cover where trustees are located overseas or joint policyholders live in different countries

2.24 The PRA did not receive any feedback that would require a change to the proposal.

#### FSCS power to require information

2.25 Generally, respondents welcomed the proposals, but some raised concerns that it may be operationally inefficient for firms to submit the same information to the FSCS and separately to the PRA. The FSCS currently has the power to require information from a firm if the firm is declared in default. The proposal extends this power to circumstances where the FSCS is seeking continuity of cover under Rule 4.1 or taking measures when firms are in financial difficulty under Rule 5.1. The PRA intends to work in a co-ordinated manner with the FSCS to avoid duplication of requests.

#### **D** Funding

#### Clarification of insurance compensation costs

2.26 Respondents welcomed proposed changes to clarify the definition of 'relevant net premium income'. The PRA has amended the glossary definition of 'relevant net premium income' to clarify that the relevant net premium income is based on premium income in respect of protected contracts, rather than the number of protected contracts as suggested in paragraph 5.4 of CP21/14.

#### Other funding parts

2.27 CP20/14 set out the Management Expenses Levy Limit and Base Costs Part and Management Expenses in respect of Relevant Schemes Part. The PRA did not receive any feedback that would require a change to the proposal. The final rules

can be found in Appendices 3 and 4 of the PS6/15 Depositor and dormant account protection.

#### E Lloyd's Part

2.28 CP21/14 also included rules on the Lloyd's Part. The PRA did not receive any feedback that would require a change to the proposal.

## F Transitional rules and consequential amendments in CP4/15

2.29 The PRA did not receive any feedback on the policyholder protection proposals set out in CP4/15 that requires a change to the proposals.

# **Appendices**

- 1 Policyholder Protection Part (PRA 2015/35)
- 2 Lloyds Part (PRA 2015/36)
- 3 Statement of Policy Policyholder protection

### PRA RULEBOOK SOLVENCY II FIRMS; NON SOLVENCY II FIRMS; NON-AUTHORISED PERSONS: POLICYHOLDER PROTECTION INSTRUMENT 2015

#### **Powers exercised**

- A. The Prudential Regulation Authority ("PRA") makes this instrument in the exercise of the following powers and related provisions in The Financial Services and Markets Act 2000 ("the Act"), The Compensation Act 2006 (Contribution for Mesothlioma Claims) Regulations 2006 ("the mesothelioma regulations") and The Financial Services and Markets Act 2000 (Transitional Provisions, Repeals and Savings) (Financial Services Compensation Scheme) Order 2001 ("the compensation transitionals order"):
  - (1) section 137G (The PRA's general rules) of the Act;
  - (2) section 137T (General supplementary powers) of the Act:
  - (3) section 213 (The compensation scheme) of the Act;
  - (4) section 214 (General) of the Act;
  - (5) section 215 (Rights of the scheme in insolvency) of the Act;
  - (6) section 216 (Continuity of long-term insurance policies) of the Act;
  - (7) section 217 (Insurers in financial difficulties) of the Act;
  - (8) section 218 (Annual Report) of the Act;
  - (9) section 218A (Regulators power to require information) of the Act;
  - (10)section 219 (Scheme manager's power to require information) of the Act;
  - (11)section 223 (Management expenses) of the Act;
  - (12)article 9 (Article 9 defaults occurring before commencement) of the compensation transitionals order:
  - (13)article 9A (Contributions in relation to mesothelioma claims) of the compensation transitionals order;
  - (14)article 10 (Applications in respect of compulsory liability insurance) of the compensation transitionals order;
  - (15)article 12 (Applications under the new scheme) of the compensation transitionals order; and
  - (16)article 3 (Further power for Authority to make rules concerning mesothelioma claims) and 4 (Modification of FSMA in relation to FSA rules for mesothelioma claims) of the mesothelioma regulations.
- B. The rule-making powers referred to above and related provisions are specified for the purpose of section 138G(2) (Rule-making instrument) of the Act and the compensation transitionals order.

#### Pre-conditions to making

C. In accordance with section 138J of the Act (Consultation by the PRA), the PRA consulted the Financial Conduct Authority. After consulting, the PRA published a draft of proposed rules and had regard to representations made.

### PRA Rulebook: Solvency II Firms; Non-Solvency II Firms; Non-Authorised Persons: Policyholder Protection Instrument 2015

D. The PRA makes the rules in the Annexes A and B to this instrument.

#### Commencement

E. This instrument comes into force on 3 July 2015.

#### Citation

F. This instrument may be cited as the PRA Rulebook Solvency II Firms; Non-Solvency II Firms; Non-Authorised Persons: Policyholder Protection Instrument 2015.

By order of the Board of the Prudential Regulation Authority 30 March 2015.

#### Annex A

Insert the following new definitions (in the appropriate alphabetical position) into the Glossary Part of the PRA Rulebook:

#### aircraft

means the class of *contract of insurance*, specified in paragraph 5 of Part I of Schedule 1 to the *Regulated Activities Order*.

#### aircraft liability

means the class of *contract of insurance*, specified in paragraph 11 of Part I of Schedule 1 to the *Regulated Activities Order*.

#### authorised contractual scheme

means a co-ownership scheme or a partnership scheme.

#### byelaw

means any byelaw, direction, regulation, or other instrument made using the powers of the *Council* under section 6 of Lloyd's Act 1982 (including any regulation ratified by the *Council* by special resolution) and any condition or requirement made under any such byelaw, direction, regulation or other instrument.

#### Central Fund

means the Central Fund established under Lloyd's Central Fund Byelaw (No 4 of 1986) and the New Central Fund established under Lloyd's New Central Fund Byelaw (No 23 of 1996).

#### compensation scheme

means the Financial Services Compensation Scheme established under section 213 of *FSMA*.

#### EEA State

(in the Solvency II Firms, Non Solvency II Firms and Non-Authorised Persons Sectors of the *PRA Handbook*) has the meaning given in the Interpretation Act 1978 and, where the context requires, includes references to Gibraltar as appropriate.

#### **FSCS**

means the *body corporate* established under section 212 of *FSMA* to administer the *compensation scheme*.

#### goods in transit

means the class of *contract of insurance* specified in paragraph 7 of Part I of Schedule 1 to the *Regulated Activities Order*.

#### **ICVC**

means a body incorporated under the Open-Ended Investment Companies Regulations 2001(SI 2001/1228).

#### liability of ships

means the class of *contract of insurance*, specified in paragraph 12 of Part I of Schedule 1 to the *Regulated Activities Order*.

#### policyholder protection scheme

means the compensation scheme for claims under contracts of insurance.

#### premium

means the consideration payable under a *contract of insurance* by the *policyholder* to the *insurer*.

#### protected claim

means a *claim* which is covered by the *policyholder protection scheme* as defined in Policyholder Protection 9.1.

#### recognised scheme

means a scheme recognised under:

- (1) section 264 of FSMA (Schemes constituted in other EEA States);
- section 270 of FSMA (Schemes authorised in designated countries or territories); or
- (3) section 272 of FSMA (Individually recognised overseas schemes).

#### regulated collective investment scheme

#### means:

- (1) an *ICVC*;
- (2) an authorised unit trust scheme;
- (3) an authorised contractual scheme; or
- (4) a recognised scheme.

#### reinsurance contract

means a *contract of insurance* covering all or part of a risk to which a *person* is exposed under a *contract of insurance*.

#### share

means the investment specified in article 76 of the Regulated Activities Order.

#### ships

means the class of *contract of insurance* specified in paragraph 6 of Part I of Schedule 1 to the *Regulated Activities Order*.

#### waiver

means a direction waiving or modifying a rule given by the *PRA* under section 138A of *FSMA* (Modification or waiver of rules).

#### Annex B

In this Annex, the text is all new and is not underlined.

Part

#### POLICYHOLDER PROTECTION

#### **Chapter content**

- 1. APPLICATION AND DEFINITIONS
- 2. FSCS
- 3. QUALIFYING CONDITIONS FOR PAYING COMPENSATION
- 4. SECURING CONTINUITY OF LONG-TERM INSURANCE COVER
- 5. RELEVANT PERSONS IN FINANCIAL DIFFICULTIES
- 6. LIMITS WHEN SECURING CONTINUITY AND TAKING MEASURES IN RELATION TO RELEVANT PERSONS IN FINANCIAL DIFFICULTIES
- 7. ELIGIBLE CLAIMANTS
- 8. EXCEPTIONS
- 9. PROTECTED CLAIMS
- 10. RELEVANT PERSONS IN DEFAULT
- 11. SUCCESSORS IN DEFAULT
- 12. ASSIGNMENT (AUTOMATIC, ELECTRONIC AND IN WRITING)
- 13. AUTOMATIC SUBROGATION
- 14. RECOVERIES
- 15. REJECTION OF APPLICATION FOR, AND WITHDRAWAL OF OFFER OF COMPENSATION
- 16. TIME LIMITS ON PAYMENT AND POSTPONING PAYMENT
- 17. LIMITS ON COMPENSATION PAYABLE
- 18. PAYMENT OF COMPENSATION
- 19. CALCULATING COMPENSATION GENERAL
- 20. THE COMPENSATION CALCULATION
- 21. FSCS LEVIES
- 22. TRANSITIONAL ARRANGEMENTS
- **Annex 1: MAXIMUM LEVY LIMIT**
- Annex 2: METHODOLOGY FOR CALCULATION OF A PARTICIPANT FIRM'S LEVY SHARE

Links

#### 1 APPLICATION AND DEFINITIONS

- 1.1 This Part applies to the *FSCS*, and for the purposes of chapter 21, 22.6 22.8 and Annex 2, this Part also applies to *participant firms* and the *Society*.
- 1.2 In this Part, the following definitions shall apply:

AIF

means an alternative investment fund.

**AIFM** 

means alternative investment fund manager.

#### **AIFMD**

means Directive 2011/61/EU of the European Parliament and of the Council of 8 June 2011 on Alternative Investment Fund Managers and amending Directives 2003/41/EC and 2009/65/EC and Regulations (EC) No 1060/2009 and (EU) No 1095/2010.

#### alternative investment fund

means (in accordance with article 4(1)(a) of *AIFMD*) a collective investment undertaking, including investment compartments thereof, which:

- (a) raises capital from a number of investors, with a view to investing it in accordance with a defined investment policy for the benefit of those investors; and
- (b) does not require authorisation pursuant to article 5 of the UCITS Directive.

#### alternative investment fund manager

means (in accordance with article 4(1)(b) of AIFMD) a legal person whose regular business is performing AIFM investment management functions for one or more AIF.

#### AIFM investment management functions

means investment management functions of an *AIFM* as set out in 1(a) (portfolio management) or (b) (risk management) of Annex I to *AIFMD*.

#### article 9 default

has the meaning given in article 2(2) of the compensation transitionals order.

#### authorised insurance company

means (in accordance with the *compensation transitionals order*) a *person* who was, at any time before 1 December 2001, authorised under section 3 or 4 of the Insurance Companies Act 1982 to carry on insurance business of any class in the *UK*.

#### base costs

means management expenses which are not attributable to any insurance class.

#### base costs levy

means a levy, forming part of the *management expenses levy*, to meet the *base costs* in the financial year of the *compensation scheme* to which the levy relates, each *participant firm's* (and, where applicable, the *Society's*) share being calculated in accordance with the FSCS Management Expenses Levy Limit and Base Costs Part.

#### claim

means a valid claim made in respect of a civil liability:

- (1) owed by a relevant person; or
- (2) owed by a *relevant person* which has been assumed by a *successor* and which is based on the acts or omissions of the *relevant person*;

under a contract of insurance.

#### COMP

means the Compensation Sourcebook of the *PRA Handbook* in force immediately prior to 3 July 2015.

#### compensation costs

means the costs incurred:

- (1) in paying compensation in accordance with this Part;
- (2) as a result of making the arrangements contemplated in 4.1 or 4.3 or taking the measures contemplated in 5.1; or
- (3) in making payments or giving indemnities under 18.2.

#### compensation costs levy

means a levy imposed by the *FSCS* on *participant firms* to meet *compensation costs*, each *participant firm's* share being calculated in accordance with 21.37 – 21.41.

#### compensation transitionals order

means the Financial Services and Markets Act 2000 (Transitional Provisions, Repeals and Savings) (Financial Services Compensation Scheme) Order 2001 (SI 2001/2967).

#### contribution group

means one of the groups of *participant firms* within a *sub-scheme* in existence prior to 1 April 2008 set out in *FEES* 6.5.7 R at the time, being groups that carried on business of a similar nature, to which *compensation costs* and *specific costs* were allocated in accordance with *FEES* 6.4 and *FEES* 6.5 in force at the relevant time.

#### credit

means the class of *contract of insurance*, specified in paragraph 14 of Part I of Schedule 1 to the *Regulated Activities Order*.

#### depositary

has the meaning given to it in regulation 2 of the Alternative Investment Fund Managers Regulations 2013.

#### directive friendly society

means a friendly society other than a non-directive friendly society.

#### eligible claimants

means a person who is eligible to bring a claim for compensation under 7.1.

#### **FEES**

means the Fees Manual of the *PRA Handbook* in force immediately prior to 3 July 2015.

#### friendly society

means an incorporated friendly society or a registered friendly society.

#### Friendly Societies Protection Scheme

means the Friendly Societies Protection Scheme established in accordance with section 141 of the Financial Services Act 1986.

#### group

has the meaning given to it in section 421 of *FSMA* and where the context requires, includes reference to Gibraltar as appropriate.

#### habitual residence

#### means:

- (1) if the policyholder is an individual, the address given by the policyholder as his residence if it reasonably appears to be a residential address and there is no evidence to the contrary;
- (2) if the policyholder is not an individual or a group of individuals, the State in which the policyholder has its place of establishment, or, if it has more than one, its relevant place of establishment; or
- in respect of the variation of a *life policy*, or the purchase of a *pension annuity* related to a *life policy*, unless there is evidence to the contrary, the habitual residence of the *policyholder* at the date on which the *policyholder* signed the proposal for the *life policy*.

#### holding company

has the meaning given to it in section 1159(1) of the Companies Act 2006 (Meaning of "subsidiary" etc).

#### in default

means the status of being in default following a determination under 10.2 for a *relevant person* (or where applicable, under 11.2 for a *successor*).

#### insurance class

means one of the classes set out in Annex 1.

#### investment

means (in accordance with sections 22(4) of *FSMA* (Regulated activities) and section 93(2) of the Financial Services Act 2012) any investment, including any asset, right or interest.

#### large company

means a *body corporate* which does not qualify as a small company under section 247 of the Companies Act 1985, or section 382 of the Companies Act 2006 as applicable.

#### large mutual association

means an unincorporated mutual association or an unincorporated association (which is not a mutual association) with net assets of more than £1.4 million (or its equivalent in any currency at the relevant time).

#### large partnership

means a *partnership* with net assets of more than £1.4 million (or its equivalent in any other currency at the relevant time).

#### levy limit

means the maximum aggregate amount of *compensation costs* and *specific costs* that may be allocated to a particular *insurance class* in one financial year as set out in Annex 1.

#### liability subject to compulsory insurance

means any liability required under any of the following enactments to be covered by insurance or (as the case may be) by some other provisions for securing its discharge:

- (1) section 1(4A)(d) of the Riding Establishments Act 1964 (or any corresponding enactment for the time being in force in Northern Ireland);
- (2) section 1 of the Employers' Liability (Compulsory Insurance) Act 1969 or Article 5 of the Employers' Liability Order (Defective Equipment and Compulsory Insurance) (Northern Ireland) Order 1972;
- (3) Part VI of the Road Traffic Act 1988 or Part VIII of the Road Traffic (Northern Ireland) Order 1981;
- (4) section 19 of the Nuclear Installations Act 1965.

#### life policy

means (in accordance with the definition of a 'qualifying contract of insurance' in article 3(1) of the *Regulated Activities Order*) a contract of long-term insurance (other than a reinsurance contract and a pure protection contract) and a long-term care insurance contract.

#### limited liability partnership

#### means:

- a body corporate incorporated under the Limited Liability Partnerships Act 2000;
- (2) a *body corporate* incorporated under legislation having the equivalent effect to the Limited Liability Partnerships Act 2000.

#### Lloyd's policy

means a contract of insurance written at Lloyd's.

#### long-term care insurance contract

means a contract of long-term insurance:

- (1) which provides, would provide at the *policyholder*'s option, or is sold or held out as providing, benefits that are payable or provided if the *policyholder*'s health deteriorates to the extent that he cannot live independently without assistance and that is not expected to change; and
- under which the benefits are capable of being paid for periodically for all or part of the period that the *policyholder* cannot live without assistance;

where 'benefits' are services, accommodation or goods necessary or desirable for the continuing care of the *policyholder* because he cannot live independently without assistance.

#### management expenses

means (in accordance with section 223 of *FSMA* (Management expenses)) expenses incurred or expected to be incurred by the *FSCS* in connection with its function under *FSMA*, other than *compensation costs* and costs incurred under Part 15A of *FSMA*.

#### management expenses levy

means a levy imposed by the FSCS on participant firms to meet the management expenses and which is made up of one or more of a base cost levy and a specific costs levy, each participant firm's share being calculated in accordance with 21.28 – 21.35.

#### mesothelioma regulations

means The Compensation Act 2006 (Contribution for Mesothelioma Claims) Regulations 2006 (SI 2006/3259).

#### mesothelioma victim

means (in accordance with section 3 (1) of the Compensation Act 2006) a *person* who has contracted mesothelioma as a result of exposure to asbestos by a *responsible person*.

#### money laundering

means any act which:

- (1) constitutes an offence under section 18 (Money laundering) of the Terrorism Act 2000;
- (2) constitutes an offence under section 327 (Concealing etc), section 328 (Arrangements) or section 329 (Acquisition, use and possession) of the Proceeds of Crime Act 2002;
- (3) constitutes an attempt, conspiracy or incitement to commit an offence specified in paragraph (2);
- (4) constitutes aiding, abetting, counselling or procuring the commission of an offence specified in paragraph (2); or
- (5) would constitute an offence specified in paragraph (2), (3), or (4) if done in the *United Kingdom*.

#### money-purchase benefits

means in relation to a member of a *personal pension scheme* or an *occupational pension scheme* or the widow or widower or surviving civil partner of a member of such a scheme, benefits the rate or amount of which is calculated solely by reference to the schemes assets which (because of the nature of the calculation) must necessarily suffice to provide the benefits which fall within section 181 of the Pensions Scheme Act 1993 and section 99 of the Pensions Act 2008, each as amended by section 29 of the Pensions Act 2011.

#### nominee company

means a *body corporate* whose business consists solely of acting as a nominee holder of *investments* or other property.

occupational pension fund management business

means the business of carrying on:

- (1) pension fund management,
- (2) (other than in connection with a personal pension scheme) pension fund management written as linked long-term business, for an occupation pension scheme or for an institution falling within article 2 of the Council Directive of 3 June 2003 on the activities and supervision of institutions for occupation retirement provision (No 2003/43/EC), but only to the extent that:
  - (a) there is no transfer to the *participant firm* of:
    - (i) investment, market or credit risk;
    - (ii) mortality or expense risk prior to any annuity being effected; and
  - (b) any annuity options provide for the *participant firm* to change the annuity rates without prior notice.

occupational pension scheme

means a scheme specified in article 3(1) of the *Regulated Activities Order* which is, in summary, a pension scheme established for the purpose of providing benefits to people with service in employments of a prescribed description.

#### operator

means (in relation to a *personal pension scheme* or a *stakeholder pension scheme*) the *person* who carries on the regulated activity specified in article 52 of the *Regulated Activities Order* (Establishing a pension scheme etc).

#### overseas financial services institution

means an institution authorised to carry on any *regulated activity* or other financial service by an *overseas regulator*.

#### participant firm

means a *firm* which is an *insurer*, or a *member* (except 21, 22.6 - 22.8 and Annex 2 in respect of a *member*).

#### pension annuity

means an *investment* purchased with the sums derived from the vesting (partial or full) of a *pension policy* or *pension contract*, for the purposes of securing the beneficiary's entitlement to immediate or future benefits.

#### pension contract

means a contract under which rights to benefits are obtained by the making of contributions to an *occupational pension scheme* or to a *personal pension scheme*, where the contributions are paid to a *regulated collective investment scheme*.

#### pension fund management

means in relation to a class of *contract of insurance* the class of *contract of insurance* specified in paragraph VII of Part II of Schedule 1 to the *Regulated Activities Order* (Contracts of long-term insurance).

#### pension policy

means a contract under which a right to benefits results from contributions made to an occupational pension scheme or to a personal pension scheme, where the contributions are paid to a *long-term insurer*.

#### pension scheme

means a scheme under which a right to benefits results from contributions made under a *pension contract* or *pension policy*.

#### personal pension scheme

means a scheme or arrangement which is not an *occupational pension scheme* or *stakeholder pension scheme* and which is comprised in one or more instruments or agreements having or capable of having effect so as to provide benefits to or in respect of people:

#### (1) on retirement;

- (2) on having reached a particular age; or
- (3) on termination of service in an employment.

#### policyholder

means (as defined in article 3 of the Financial Services and Markets Act 2000 (Meaning of "Policy" and "Policyholder") Order 2001 (SI 2001/2361)) the *person* who for the time being is the legal holder of the *policy*, including any *person* to whom, under the *policy*, a sum is due, a periodic payment is payable or any other benefit is to be provided or to whom such a sum, payment or benefit is contingently due, payable or to be provided.

#### professional indemnity insurance

means *contracts of insurance*, including directors' and officers' liability and error and omissions liability, against the risks of the persons insured incurring liabilities to third parties arising from wrongful acts (such as breach of duty, breach of trust, negligence, error or omissions) by professionals, named individuals or businesses occurring in the course of the insured's professional activities.

#### protected contract of insurance

means a *contract of insurance* which is covered by the *policyholder protection* scheme as defined in 9.2.

#### pure protection contracts

#### means:

- (1) a contract of long-term insurance in respect of which the following conditions are met:
  - (a) the benefits under the contract are payable only on death or in respect of incapacity due to injury, sickness or infirmity;
  - (b) the contract has no surrender value, or the consideration consists of a single premium and the surrender value does not exceed that premium; and
  - (c) the contract makes no provision for its conversion or extension in a manner which would result in it ceasing to comply with (a) or (b); or
- (2) a *reinsurance contract* covering all or part of a risk to which a *person* is exposed under a *contract* of *long-term insurance*.

#### quantification date

means the date as at which the liability of the *relevant person in default* is to be determined under 19.8 – 19.10.

#### relevant former scheme

means in relation to an *article 9 default*, one of the following that applied to the default before 1 December 2001:

- the Policyholders Protection Scheme established by the Policyholders Protection Act 1975; or
- (2) the Friendly Societies Protection Scheme established in accordance with section 141 of the Financial Services Act 1986.

#### relevant general insurance contract

means any *contract of general insurance* other than a contract falling within any of the following classes:

- (1) aircraft;
- (2) ships;
- (3) goods in transit,
- (4) aircraft liability;
- (5) liability of ships; or
- (6) credit.

#### relevant net premium income

means in relation to business which is not occupational pension fund management business:

- (1) either (at the election of the *firm*):
  - (a) the premium income in respect of *protected contracts of insurance* of a *firm*; or
  - (b) the premium income in respect of *protected contracts of insurance* with *eligible claimants* of a *firm*; or
- (2) (in relation to occupational pension fund management business) the remuneration retained by a firm in relation to its carrying on occupational pension fund management business;

in the year preceding that in which the date for submission of the information under 21.42 falls, net of any relevant rebates or refunds.

#### relevant person

means a *person* for *claims* against whom the *policyholder protection scheme* provides cover, as defined in 10.1.

#### remuneration

means any form of remuneration, including salaries, discretionary pension benefits and benefits of any kind.

#### responsible person

means (in accordance with section 3(1) of the Compensation Act 2006) a *person* who has negligently or in breach of statutory duty caused or permitted another *person* to be exposed to asbestos (including an *insurer* of such a *person*).

#### small business

means a *partnership*, *body corporate*, unincorporated association or mutual association with an annual turnover of less than £1 million (or its equivalent in any other currency at the relevant time).

#### small self-administered scheme

means an *occupational pension scheme* of a kind described in article 4(4) or 4(5) of the Financial Services and Markets Act 2000 (Carrying on Regulated Activities by Way of Business) Order 2001 (SI 2001/1177).

#### specific costs

means management expenses other than base costs.

#### specific costs levy

a levy, forming part of the *management expenses levy*, to meet the *specific costs* in the financial year of the *compensation scheme* to which the levy relates, each *participant firm's* share being calculated in accordance with 21.34.

#### stakeholder pension scheme

means a scheme that meets the conditions in section 1 of the Welfare Reform and Pensions Act 1999 or article 3 of the Welfare Reform and Pensions (Northern Ireland) Order 1999.

#### sub-scheme

means one of the sub-schemes to which the FSCS allocated liabilities for *compensation costs* prior to 1 April 2008, as described in FEES 6.5.7 R at the time.

#### successor

means a *person* for *claims* against whom the *policyholder protection scheme* provides cover, as defined in 11.1.

#### SUP

means the Supervision Manual of the *PRA Handbook* in force immediately prior to 3 July 2015.

#### **UCITS** Directive

means the European Parliament and Council Directive of 13 July 2009 on the coordination of laws, regulations and administrative provisions relating to undertakings for collective investment in transferable securities (UCITS) (No 2009/65/EC) as amended.

#### 2 FSCS

2.1 The FSCS must administer the *policyholder protection scheme* in accordance with the rules in this Part, the FSCS Management Expenses Levy Limit and Base Costs Part, the Management Expenses in Respect of Relevant Scheme Part, and any other Part of the *PRA* Rulebook prescribed by law to ensure that the *policyholder protection scheme* is administered

- in a manner that is procedurally fair and in accordance with the European Convention on Human Rights.
- 2.2 The FSCS must publish information for claimants and potential claimants on the operation of the *policyholder protection scheme*.
- 2.3 The FSCS may agree to pay the reasonable costs of an *eligible claimant* bringing or continuing insolvency proceedings against a *relevant person* (whether those proceedings began before or after a determination of default), if the FSCS is satisfied that those proceedings would help it to discharge its functions under the requirements of this Part.
- 2.4 The FSCS must have regard to the need to use its resources in the most efficient and economic way in carrying out its functions under the requirements of this Part.
- 2.5 The FSCS must take appropriate steps to ensure that potential claimants are informed of how they can make a *claim* for compensation as soon as possible after a determination has been made that a *relevant person* (or where applicable, a *successor*) is *in default*, whether by the FSCS or the PRA.
- 2.6 The FSCS must put in place and publish procedures which satisfy the minimum requirements of procedural fairness and comply with the European Convention on Humans Rights for the handling of any complaints of maladministration relating to any aspect of the operation of the policyholder protection scheme.
- 2.7 Notwithstanding anything to the contrary in this Part in relation to the *Society*, *members* and *Lloyd's policies*, the *FSCS* must act, so far as is reasonably practicable, to ensure that:
  - (1) *eligible claimants* have protection under this Part in relation to *Lloyd's policies* equivalent to that otherwise afforded to *eligible claimants* by the *FSCS*;
  - (2) the FSCS does not meet *claims* in relation to *Lloyd's policies* unless the *Central Fund* is unlikely to be able to meet them;
  - (3) claims against members under the policyholder protection scheme which arise from the same loss under the same Lloyd's policy must be treated as a single claim; and
  - (4) any recovery resulting from the exercise of any subrogation or assignment of rights to the FSCS, is treated by the FSCS in accordance with 14.1 14.6, and any such recovery which is not paid to the claimant in accordance with those rules, is used for the benefit of FSCS in priority to any interest that the Society may have.
- 2.8 For the purposes of sections 219(1A)(b) and (d) of FSMA (Scheme manager's power to require information), whether a *relevant person* (or where applicable, a *successor*) is unable or likely to be unable to satisfy claims, shall be determined by reference to whether:
  - (1) the relevant person (or where applicable, the successor) is in default,
  - the FSCS has secured, or is attempting to secure, continuity of *contracts of long-term* insurance for policyholders of the relevant person in accordance with 4.1;
  - (3) the FSCS has made, or is considering making, a payment to *policyholders* of the *relevant person* in accordance with 4.3; or
  - (4) the FSCS has taken, or is considering taking, measures for the purposes of safeguarding the rights of *policyholders* of the *relevant person* in accordance with 5.1.

#### 3 QUALIFYING CONDITIONS FOR PAYING COMPENSATION

- 3.1 The FSCS may pay compensation to an *eligible claimant*, subject to 18, if it is satisfied that:
  - (1) an *eligible claimant* has made an application for compensation (or falls within the category of persons referred to in 3.2);
  - (2) the claim is in respect of a *protected claim* against a *relevant person* (or where applicable, a *successor*) who is *in default*;
  - (3) where the FSCS so:
    - (a) requires, the claimant has assigned the whole or any part of his rights under the protected contract of insurance against the relevant person (or where applicable, a successor) or against any third party to the FSCS, on such terms as the FSCS thinks fit; and/or
    - (b) determines, the claimant has immediately and automatically subrogated all or any part (as determined by the FSCS) of its rights and claims against the relevant person (or where relevant, a successor) under the protected contract of insurance or against any third party to the FSCS, on such conditions (under 13) as the FSCS thinks fit; and
  - (4) it:
    - (a) is not reasonably practicable or appropriate to make, or continue to make, arrangements to secure continuity of insurance under 4.1; and/or
    - (b) would not be appropriate to take, or continue to take, measures under 5.1 to safeguard policyholders of a *relevant person* in financial difficulties.
- 3.2 The *FSCS* may treat *persons* who are or may be entitled to claim compensation as if they had done so.
- 3.3 The FSCS may pay compensation (and any recovery or other amount payable by the FSCS to the claimant) to a *person* who makes a *claim* on behalf of another *person* if the FSCS is satisfied that the *person* on whose behalf the *claim* is made:
  - (1) is or would have been an eligible claimant, and
  - (2) would have been paid compensation by the *FSCS* had he been able to make the *claim* himself, or to pursue his application for compensation further.
- 3.4 Notwithstanding any provision in this Part to the contrary, the *FSCS* may:
  - (1) pay compensation in accordance with 18;
  - (2) secure continuity of a contract of long-term insurance in accordance with 4.1;
  - (3) make a payment to an eligible claimant in accordance with 4.3; or
  - (4) take such measures as it considers appropriate in accordance with 5.1;

without fully or at all investigating the eligibility of the claimant and/or the validity and/or amount of the *claim*, if in the opinion of the *FSCS*:

- (a) the costs of investigating the merits of the *claim* are reasonably likely to be disproportionate to the likely benefit of such investigation; and
- (b) (as a result or otherwise) it is reasonably in the interests of *relevant persons* to do so.

#### 4 SECURING CONTINUITY OF LONG-TERM INSURANCE COVER

- 4.1 Subject to 6.1, the FSCS must make arrangements to secure continuity of insurance for an eligible claimant under a protected contract of insurance which is a contract of long-term insurance with a relevant person, if:
  - (1) the *relevant person* is the subject of any of the proceedings listed in 10.4;
  - (2) it is reasonably practicable to do so;
  - in the opinion of the FSCS at the time it proposes to make the arrangements, it would be beneficial to the generality of *eligible claimants* covered by the proposed arrangements, and, in situations where the cost of securing continuity of insurance might exceed the cost of paying compensation under 3.1, any additional cost is likely to be justified by the benefits; and
  - (4) where the *relevant person* is a *member*, the *FSCS* is satisfied that the amounts which the *Society* is able to provide from the *Central Fund* are or are likely to be insufficient to ensure that *claims* against the *member* under a *protected contract of insurance* will be met to the level of protection which would otherwise be available under this Part.
- 4.2 In order to secure continuity of insurance under 4.1 the *FSCS* may take such measures as it considers appropriate to:
  - (1) secure or facilitate the transfer of the business of the *relevant person* that is *in default* and which consists of carrying out *contracts of long-term insurance* or any part of that business, to another *firm*; and/or
  - (2) secure the issue of policies by another *firm* to *eligible claimants* in substitution for their existing policies.
- 4.3 (1) If the FSCS is seeking to secure continuity of insurance under 4.1, it must secure 100% of any benefit under a *contract of long-term insurance* which:
  - (a) falls due, or would have fallen due, to be paid to any eligible claimant; or
  - (b) had already fallen due to be paid to any *eligible claimant* before the beginning of that period and has not yet been paid;

and is paid to the *eligible claimant* in question as soon as reasonably practicable after the time when the benefit in question fell due, or would have fallen due, under contract.

- (2) Any payment under (1) is made subject to and in accordance with any other terms which apply or would have applied under the contract.
- (3) A payment made under (1) is required to be made regardless of whether the cost of making the payment is more or less than the cost of paying compensation under 3.1 3.3.

- (4) Where a payment is due under (1), the FSCS may:
  - make payments to or on behalf of *eligible claimants* on such terms (including any terms requiring repayment in whole or in part) and on such conditions as it thinks fit (subject to (1)); or
  - (b) secure that payments (subject to (1)) are made to or on behalf of any such eligible claimants by the liquidator, administrator or provisional liquidator by giving him an indemnity covering any such payments or any class or description of such payments.
- 4.4 For the purposes of 4.3 and 6.1 6.3, "benefit" does not include:
  - (1) any bonus provided for under the contract unless it was declared and the policyholder was contractually entitled to it before the relevant person became the subject of one or more of the proceedings listed in 10.4; or
  - (2) any reduction which the FSCS has determined, or any benefit which the FSCS has decided to disregard under 20.7, to the extent that the FSCS has decided so to treat it.
- 4.5 Unless the FSCS has decided to treat the liability of the *relevant person* under the contract as reduced or (as the case may be) disregarded under 20.7, it must not treat as a reason for failing to secure, or for delaying the securing of, payments under 4.3 the fact that:
  - (1) it considers that any benefit referred to in 4.3 is or may be excessive in any respect;
  - (2) it has referred the contract in question to an independent actuary under 20.6; or
  - it considers that it may at some later date decide to treat the liability of the *relevant* person under a contract as reduced or disregarded under 20.7;

save where the FSCS decides to exclude certain benefits to the extent that they arise out of the exercise of any option under the policy and for this purpose the option includes, but is not restricted to, a right to surrender the policy.

4.6 In making arrangements to secure continuity of insurance the FSCS must use its reasonable endeavours to seek the most cost-effective arrangements available.

#### 5 RELEVANT PERSONS IN FINANCIAL DIFFICULTIES

- 5.1 (1) Subject to 6.1 and 6.2, the FSCS may take such measures as it considers appropriate for the purpose of safeguarding the rights of *eligible claimants* under protected contracts of insurance which are:
  - (a) contracts of general insurance with a relevant person in financial difficulties as described in 5.4; or
  - (b) contracts of long-term insurance with a relevant person in financial difficulties as described in 5.4 but in respect of which the FSCS is not securing continuity of insurance within 4.1;

if, in the opinion of the FSCS at the time it proposes to make the measures, it would be beneficial to the generality of *eligible claimants* covered by the proposed measures, and, in situations where the cost of taking those measures might exceed

- the cost of paying compensation under 3.1, any additional cost is likely to be justified by the benefits.
- (2) Measures under (1) may be taken on such terms (including terms reducing or deferring payment of any liabilities or benefits provided under any *protected contract* of insurance) as the FSCS considers appropriate.
- 5.2 The measures contemplated in 5.1 include measures to:
  - (1) secure or facilitate the transfer of the *insurance business* of the *relevant person*, or any part of the business, to another *firm*;
  - (2) give assistance to the *relevant person* to enable it to continue to effect *contracts of insurance* or *carry out contracts of insurance*; and
  - (3) secure the issue of policies by another *firm* to *eligible claimants* in substitution for their existing policies.
- 5.3 If it thinks appropriate, the *PRA* may, in relation to any *relevant person* which is in financial difficulties:
  - (1) give the FSCS assistance in determining what measures under 5.1 are practicable or desirable:
  - (2) impose constraints on the measures which may be taken by the FSCS under 5.1; and/or
  - require the FSCS to provide it with information about any measures which it is proposing to take under 5.1.
- 5.4 A *relevant person* is in financial difficulties for the purpose of 5.1 if:
  - (1) a liquidator, administrator, provisional liquidator, administrative receiver or interim manager is appointed to the *relevant person*, or a receiver is appointed by the court to manage the *relevant person*'s affairs;
  - there is a finding by a court of competent jurisdiction that the *relevant person* is unable to pay its debts;
  - (3) a resolution is passed for winding up of the *relevant person*, unless a declaration of solvency has been made in accordance with section 89 of the Insolvency Act 1986;
  - (4) the *PRA* determines that the *relevant person* is likely to be unable to satisfy *protected claims* against it;
  - (5) approval is given to any company voluntary arrangement made by the *relevant person*;
  - (6) the relevant person makes a composition or arrangement with any one or more of its creditors providing for the reduction of, or deferral of payment of, the liabilities or benefits provided for under any of the relevant person's policies;
  - (7) the *relevant person* is dissolved or struck off from the Register of Companies;
  - (8) a receiver is appointed over particular property of the *relevant person*;

- (9) any of (1) to (8) or anything equivalent occurs in respect of the *relevant person* in a jurisdiction outside England and Wales; or
- (10) in the case of a relevant person which is a member, the FSCS is satisfied that any of (1) to (9) apply to the member, and the amounts which the Society is able to provide from the Central Fund are or are likely to be insufficient to ensure that claims against the member under a protected contract of insurance will be met to the level of protection which would otherwise be available under this Part.

# 6 LIMITS WHEN SECURING CONTINUITY AND TAKING MEASURES IN RELATION TO RELEVANT PERSONS IN FINANCIAL DIFFICULTIES

- 6.1 If the FSCS makes arrangements to:
  - (1) secure continuity of insurance under 4.1; or
  - take measures for the purpose of safeguarding the rights of *eligible claimants* under 5.1 in respect of a *contract of long-term insurance*,

it must ensure that the claimant will receive 100% of any future benefit under his *contract of long-term insurance*, on terms corresponding in all material respects (so far as it appears to the *FSCS* to be reasonable in the circumstances), to those which have applied under the *contract of long-term insurance*.

- 6.2 If the FSCS takes measures for the purpose of safeguarding the rights of *eligible claimants* under 5.1 in respect of a *contract of general insurance*:
  - (1) where claims:
    - (a) arise in respect of a liability subject to compulsory insurance; or
    - (b) arise in respect of a *liability* subject to *professional indemnity insurance*; or
    - (c) arise from the death or incapacity of the policyholder due to injury, sickness, or infirmity;

it must ensure that the claimant will receive 100% of any benefit under his *contract of general insurance*; and

in all other cases, it must ensure that the claimant will receive at least 90% of any benefit under his *contract of general insurance*;

and in either case, on terms corresponding in all material respects (so far as it appears to the FSCS to be reasonable in the circumstances), to those which have applied under the *contract* of general insurance.

- 6.3 If the FSCS secures less than 100% of any benefit of a claimant under a contract falling under 6.2(2), then the FSCS must ensure that any future *premiums* that the claimant is committed to paying under the contract will be reduced by an equivalent amount to reflect the reduced benefit.
- 6.4 For the purposes of 4.1(3) and 5.1(1), when assessing the cost of paying compensation under 3.1 3.3, the FSCS may have regard to the likely total cost of paying compensation arising out of the default, not just the compensation amounts likely to be payable to particular *eligible claimants* covered by the proposed arrangements for continuity.

#### 7 ELIGIBLE CLAIMANTS

- 7.1 Unless 7.3 applies, an *eligible claimant* is any *person* who at any material time:
  - (1) did not come within 7.2; or
  - (2) did come within 7.2, but satisfied a relevant exception in 8.
- 7.2 The following *persons* are not eligible to claim unless an exception in 8.1 8.5 applies:
  - (1) Firms other than a:
    - (a) sole trader firm;
    - (b) credit union;
    - (c) trustee of a:
      - (i) stakeholder pension scheme (which is not an occupational pension scheme); or
      - (ii) personal pension scheme;
    - (d) firm carrying on the regulated activity of operating, or winding up, a:
      - (i) stakeholder pension scheme (which is not an occupational pension scheme); or
      - (ii) personal pension scheme; or
    - (e) small business;

in each case, whose *claim* arises out of a *regulated activity* for which they do not have a permission).

- (2) Overseas financial services institutions.
- (3) Collective investment schemes, and anyone who is the operator or trustee of such a scheme.
- (4) Pension and retirement funds, and anyone who is a trustee of such a fund, other than:
  - (a) a trustee of a *personal pension scheme* or a *stakeholder pension scheme* (which is not an *occupational pension scheme*); or
  - (b) a trustee of a *small self-administered scheme* or an *occupational pension* scheme of an employer which is not a *large company*, *large partnership* or *large mutual association*.
- (5) Supranational institutions, governments, and central administrative authorities.
- (6) Provincial, regional, local and municipal authorities.
- (7) Directors of the relevant person (or where applicable, the successor) in default, unless:
  - (a) both of the following apply:

- (i) the *relevant person* (or where applicable, the *successor*) *in default* is a mutual association which is not a *large mutual association*; and
- the *directors* do not receive a salary or other remuneration for services performed by them for the *relevant person* (or where applicable, the *successor*) in default; or
- (b) the relevant person (or where applicable, the successor) in default is a credit union.
- (8) Bodies corporate in the same group as the relevant person (or where applicable, the successor) in default unless that body corporate is:
  - (a) a trustee of:
    - a stakeholder pension scheme (which is not an occupational pension scheme) or a personal pension scheme (but in each case if the trustee is a firm it will only be an eligible claimant if its claim arises out of a regulated activity for which it does not have a permission);
    - (ii) (if the *claim* is with respect to a *contract of long-term insurance*) a *small self-administered scheme* or an *occupational pension scheme*; or
    - (iii) (if the claim is not with respect to a contract of long-term insurance) a small self-administered scheme or an occupational pension scheme of an employer which is not a large company, large partnership or large mutual association; or
  - (b) carrying on the *regulated activity* of operating or winding up a *stakeholder* pension scheme (which is not an occupational pension scheme) or personal pension scheme.
- (9) *Persons* who, in the opinion of the *FSCS*, are responsible for, or have contributed to, the *relevant person's* (or where applicable, the *successor's*) default.
- (10) Bodies corporate, partnerships, mutual associations and unincorporated associations which are not *small businesses*.
- (11) Persons whose claim arises from transactions in connection with which they have been convicted of an offence of money laundering.
- (12) Persons whose claim arises under the Third Parties (Rights against Insurers) Act 1930 (as amended or replaced).
- (13) Alternative investment funds and anyone who is the AIFM or depositary of an alternative investment fund.
- (14) Any *person* who is or was a partner in a *partnership*, regardless of whether or not that *person* is or may be personally liable for any act or omission of the *partnership*, in respect of a *contract of insurance* entered into by, or for the benefit of, that *partnership*.
- 7.3 A person who is a small business is an eligible claimant in respect of a relevant general insurance contract entered into before 1 December 2001 only if the person is a partnership.

#### 8 EXCEPTIONS

- 8.1 A *person* other than one which comes within any of paragraphs (7), (8), (9) or (11) of 7.2 is eligible to claim compensation in respect of a *contract of long-term insurance*.
- 8.2 (1) A *person* falling within paragraphs (1) (4) of 7.2 is eligible to claim compensation in respect of a *relevant general insurance contract* if, at the date the contract commenced, he was a *small business*.
  - (2) Where the contract has been renewed, the last renewal date shall be taken as the commencement date.
- 8.3 A *person* who comes within 7.2(12) is eligible to claim compensation if:
  - (1) the *person* insured would have been an *eligible claimant* at the time that his rights against the insurer were transferred to and vested in the *person* who comes within 7.2(12);
  - (2) the liability of the *person* insured in respect of the *person* who comes within 7.2(12) was a liability under a contract of employer's liability insurance which would have been a *liability subject to compulsory insurance* had the contract been entered into after 1 January 1972 or (for contracts in Northern Ireland) 29 December 1975; or
  - (3) the extent of the liability of the *person* insured in respect of the *person* who comes within 7.2(12) had been agreed in writing by the insurer, or determined by a court or arbitrator, before the date on which the insurer is determined to be *in default*.
- 8.4 A *person* who comes within 7.2 is eligible to claim compensation in respect of a *liability* subject to compulsory insurance if the *claim* is a *claim* under a *protected contract of* insurance.
- 8.5 The *FSCS* may treat a *person* who comes within paragraph (7) or (9) of 7.2 as eligible to claim compensation where:
  - (1) this is desirable to achieve the efficient performance of any of its functions, including without limitation, to facilitate a transfer of business or any part thereof, to secure the issue of policies by another *firm* to *eligible claimants* in substitution for their existing policies, to achieve the efficient payment of compensation, to secure under 4.3 the payment of benefits under a *contract of long-term insurance*; and
  - (2) treating these *persons* as eligible to claim compensation would, in the opinion of the *FSCS*, be beneficial to the generality of *eligible claimants* who will be affected by the action in (1).
- 8.6 8.7 8.12 apply to the *FSCS* in respect of any claim for a contribution by a *responsible person* made on or after 25 July 2006 in relation to a *mesothelioma victim*'s claim which is determined by agreement in writing, a court or an arbitrator on or after 3 May 2006.
- 8.7 In 8.8 8.12, references to an *insurer* include an *authorised insurance company*, and references to *in default* include an *article 9 default*.
- 8.8 The rules in this Part shall have effect as modified to the extent necessary to enable the FSCS to receive, assess, determine and make payments in respect of applications for compensation from responsible persons in accordance with article 9A of the compensation transitionals order and regulation 3 of the mesothelioma regulations.

- 8.9 The following specific provisions apply in relation to *claims* of the type referred to in 8.6:
  - (1) a *responsible person* is eligible to claim in accordance with the provisions of this chapter;
  - (2) subject to (3), the FSCS may pay compensation to a responsible person where it is satisfied that an *eligible claimant* has a claim under a protected contract of insurance issued by an *insurer* that is *in default*, which, but for satisfaction of that claim by the responsible person, the FSCS would have paid;
  - (3) the FSCS may only pay compensation to a *responsible person* in accordance with (2) if, having satisfied a claim in relation to a *mesothelioma victim*, he could claim contribution from an *insurer* that is *in default*, and
  - (4) the FSCS may pay compensation in respect of any contribution for which an *insurer in default* is liable by agreement in writing, or by a determination of a court or arbitrator.
- 8.10 The requirement in 19.5 to take into account payments to the claimant does not require the *FSCS*, in paying compensation in respect of such a *claim*, to take into account payments referred to in that rule made by a *responsible person* in calculating the claimant's overall *claim*.
- 8.11 8.6 8.10 also apply to the extent that any liabilities of an *authorised insurance company* have been assumed by a *successor*.
- 8.12 The *FSCS* must not pay, in respect of a claim in accordance with the provisions of 8.6 8.11, more than the amount that it would have paid if the *mesothelioma victim* (or a *responsible person* other than an *insurer* of such a *person*) to whom the contribution claim relates had made that claim directly against the *FSCS*.

#### 9 PROTECTED CLAIMS

- 9.1 A protected claim is a claim under a protected contract of insurance.
- 9.2 A protected contract of insurance is:
  - (1) (if issued after 1 December 2001) a contract of insurance within 9.3; or
  - (2) (if issued before 1 December 2001) a contract of insurance within 9.6.
- 9.3 A contract of insurance issued after 1 December 2001which:
  - (1) relates to a protected risk or commitment as described in 9.4;
  - (2) was issued by a *relevant person* (whether or not there is now a *successor* in respect of that *relevant person*) through an establishment in:
    - (a) the *UK*; or
    - (b) another EEA State; or
    - (c) the Channel Islands or the Isle of Man;
  - (3) is a contract of long-term insurance or a relevant general insurance contract,
  - (4) is not a reinsurance contract; and

(5) if it is a *contract of insurance* entered into by a *member*, was entered into on or after 1 January 2004;

is a protected contract of insurance.

- 9.4 A risk or commitment is a protected risk or commitment for the purpose of 9.3 if:
  - (1) in the case of a *contract of insurance* falling within 9.3(2)(a), it is situated in an *EEA* State, the Channel Islands or the Isle of Man;
  - (2) in the case of a contract of insurance where the relevant person is a UK firm issuing a contract of insurance through an establishment falling within 9.3(2)(b), it is situated in an EEA State;
  - in the case of a *contract of insurance* where the *relevant person* is a *firm* which is not a *UK firm* issuing a *contract of insurance* through an establishment falling within 9.3(2)(b), it is situated in the *UK*; or
  - (4) in the case of a *contract of insurance* falling within 9.3(2)(c), it is situated in the *UK*, the Channel Islands or the Isle of Man.
- 9.5 For the purpose of 9.4 and 9.6, the situation of a risk or commitment is determined as follows:
  - (1) for a contract of insurance relating to a building or a building and its contents (in so far as the contents are covered by the same contract of insurance), the risk or commitment is situated where the building is situated;
  - (2) for a *contract of insurance* relating to vehicles of any type, the risk or commitment is situated where the vehicle is registered;
  - (3) for a contract of insurance lasting four months or less covering travel or holiday risks (whatever the class concerned), the risk or commitment is situated where the policyholder took out the contract of insurance; and
  - (4) in cases not covered by (1) (3):
    - (a) where the policyholder who first took out the contract of insurance is an individual, the risk or commitment is situated where he has his habitual residence at the date when the contract of insurance commenced;
    - (b) where the policyholder who first took out the contract of insurance is not an individual, the risk or commitment is situated where the establishment to which the risk or commitment relates is situated at the date when the contract of insurance commenced;
    - (c) where the policyholder who first took out the *contract of insurance* is a trustee the risk or commitment is situated:
      - (i) if the trustee is an individual, where the trustee has his *habitual* residence at the date when the *contract of insurance* commenced;
      - (ii) if the trustee is not an individual, where the establishment to which the risk or commitment relates is situated at the date when the contract of insurance commenced; and

- (d) where there are two or more policyholders, so long as one policyholder's risk or commitment under (a) – (c) is a protected risk or commitment, that shall be where the risk or commitment is situated.
- 9.6 (1) If after 1 December 2001, a relevant person (or where applicable, a *successor*) is subject to one or more of the proceedings listed in 10.4 (or 11.4, in the case of a *successor*) or where a relevant person (or where applicable, a *successor*) is declared in default, then a *contract* of *insurance* issued by a *relevant person* before 1 December 2001 which is within (2) is a protected contract of insurance, provided that the *relevant person* (or where applicable, a *successor*) was not a *member* at the time the *contract* of *insurance* was issued, and:
  - (a) (unless it comes within (b)) at the earlier of the events in (1) it was a "United Kingdom policy" for the purposes of the Policyholders Protection Act 1975; or
  - (b) if the contract of insurance is a contract of employers' liability insurance entered into before 1 January 1972 or (for contracts in Northern Ireland) 29 December 1975, and the claim was agreed after the default of the insurer; the risk or commitment was situated in the UK (as set out in 9.5).
  - (2) The contracts of insurance referred to in (1) are:
    - (a) a relevant general insurance contract,
    - (b) a contract of insurance within the credit class; and
    - (c) a contract of long-term insurance;

which in each case is not a reinsurance contract.

- 9.7 If it appears to the *FSCS* that a *person* is insured under a contract which is not evidenced by a policy, and it is satisfied that if a policy evidencing the contract had been issued, the *person* in question would have had a *protected contract of insurance*, the *FSCS* must treat the contract as a *protected contract of insurance*.
- 9.8 The FSCS must treat liabilities of a *relevant person* (or where applicable, a *successor*) which is *in default*, in respect of the following items, as giving rise to *claims* under a *protected contract of insurance*:
  - (1) (if the contract is not a *reinsurance contract* and has not commenced) *premiums* paid to a *relevant person*;
  - (2) proceeds of a *contract of long-term insurance* that is not a *reinsurance contract* and that has matured or been surrendered which have not yet been passed to the claimant;
  - the unexpired portion of any *premium* in relation to *relevant general insurance* contracts which are not *reinsurance contracts*; or
  - (4) claims by persons entitled to the benefit of a judgement under section 151 of the Road Traffic Act 1988 or Article 98 of the Road Traffic (Northern Ireland) Order 1981.

## 10 RELEVANT PERSONS IN DEFAULT

10.1 A *relevant person* is a *person* who was, at the time the act or omission giving rise to the *claim* against it took place, a *participant firm*.

- 10.2 A *relevant person* is *in default* if the *FSCS* has determined it to be *in default* under 10.3 and/or 10.4.
- 10.3 Subject to 10.6, and provided that the FSCS is not taking measures for the purpose of safeguarding the rights of *eligible claimants* in accordance with 5, the FSCS may determine a *relevant person* to be *in default* when it is, in the opinion of the FSCS or the PRA:
  - (1) unable to satisfy protected claims against it; or
  - (2) likely to be unable to satisfy protected claims against it.
- 10.4 The FSCS may determine a *relevant person* to be *in default* if it is satisfied that a *protected claim* exists, and the *relevant person* is the subject of one or more of the following proceedings in the *UK* (or of equivalent or similar proceedings in another jurisdiction):
  - (1) the passing of a resolution for a creditors' voluntary winding up;
  - (2) a determination by the *relevant person's Home State regulator* or other competent authority that the *relevant person* appears unable to meet *claims* against it and has no early prospect of being able to do so;
  - (3) the appointment of a liquidator or administrator, or provisional liquidator or interim manager;
  - (4) the making of an order by a court of competent jurisdiction for the winding up of a company, the dissolution of a partnership, the administration of a company or partnership, or the bankruptcy of an individual; or
  - (5) the approval of a company voluntary arrangement, a partnership voluntary arrangement, or of an individual voluntary arrangement.
- 10.5 For *claims* arising in connection with a *relevant person in default* in accordance with this chapter, the *FSCS* must treat any term in the *relevant person's* constitution or in its *contracts of insurance*, limiting its liabilities under a *contract of long-term insurance* to the amount of its assets, as limiting its liabilities to any claimant to an amount which is not less than the gross assets of the undertaking.
- 10.6 The FSCS may not declare a *member* to be *in default* unless it is satisfied that the amounts which the *Society* may provide from the *Central Fund* are or are likely to be insufficient to ensure that *claims* against the *member* under a *protected contract of insurance* will be met to the level of protection which would otherwise be available under this Part.

# 11 SUCCESSORS IN DEFAULT

- 11.1 A *successor* is a *person* who has assumed responsibility for liabilities arising from acts or omissions of a *relevant person*.
- 11.2 Subject to 11.6, a *successor* is *in default* if the *FSCS* has determined it to be *in default* under 11.3 and/or 11.4.
- 11.3 The FSCS may determine a *successor* to be *in default* when it is, in the opinion of the FSCS, or the PRA:
  - (1) unable to satisfy protected claims against it; or
  - (2) likely to be unable to satisfy *protected claims* against it.

- 11.4 The FSCS may determine a successor to be in default if it is satisfied that a protected claim exists, and the successor is the subject of one or more of the following proceedings in the UK (or of equivalent or similar proceedings in another jurisdiction):
  - (1) the passing of a resolution for a creditors' voluntary winding up;
  - (2) where relevant, a determination by the *successor's Home State regulator* or other competent authority that the *successor* appears unable to meet *claims* against it and has no early prospect of being able to do so;
  - the appointment of a liquidator or administrator, or provisional liquidator or interim manager;
  - (4) the making of an order by a court of competent jurisdiction for the winding up of a company, the dissolution of a partnership, the administration of a company or partnership, or the bankruptcy of an individual; or
  - (5) the approval of a company voluntary arrangement, a partnership voluntary arrangement, or of an individual voluntary arrangement.
- 11.5 For *claims* arising in connection with a *successor in default* in accordance with this chapter, the *FSCS* must treat any term in the *successor's* constitution or in its *contracts of insurance*, limiting its liabilities under a *contract of long-term insurance* to the amount of its assets, as limiting its liabilities to any claimant to an amount which is not less than the gross assets of the undertaking.
- 11.6 The FSCS may not declare a successor that is a member to be in default unless it is satisfied that the amounts which the Society may provide from the Central Fund are or are likely to be insufficient to ensure that claims against the successor that is a member under a protected contract of insurance will be met to the level of protection which would otherwise be available under this Part.

# 12 ASSIGNMENT (AUTOMATIC, ELECTRONIC AND IN WRITING)

- 12.1 The FSCS must, or if the FSCS is subrogated automatically to the *eligible claimant's* rights may, make any payment of compensation to a claimant in respect of a *protected claim* conditional on the claimant assigning the whole or any part of his rights against the *relevant person* (or where applicable, the *successor*) or against any third party, or both, to the FSCS on such terms as the FSCS thinks fit.
- 12.2 Upon payment of compensation by the FSCS (including partial compensation) to an *eligible claimant* in respect of a *protected claim*, all of that claimant's rights against the *relevant person* (or where applicable, the *successor*) and any third party involved in or connected to the *claim* will be deemed to be automatically assigned by way of legal assignment to the FSCS absolutely on terms published by the FSCS.
- 12.3 Production of a statement showing such payment was made pursuant to 12.2 shall be conclusive evidence (or in Scotland sufficient evidence) that a legal assignment has been deemed to have been made.
- 12.4 An assignment completed and signed electronically in a form prescribed by the FSCS will be deemed to satisfy the formalities for a valid legal assignment.

- 12.5 Production of a hard copy of the electronically signed assignment form shall be conclusive evidence (or in Scotland sufficient evidence) that the formalities of a legal assignment have been complied with and that a legal assignment has occurred.
- 12.6 An assignment completed electronically in the prescribed form shall be treated as having been made by writing under the hand of the assignor for the purposes of section 136 of the Law of Property Act 1925 and any other formal requirement whatsoever without limitation.
- 12.7 If a claimant assigns the whole or any part of his rights against any *person* to the *FSCS* in accordance with this chapter, the effect of this is that any sum payable in relation to the rights so assigned will be payable to the *FSCS* and not the claimant.
- 12.8 The FSCS must inform the claimant that if, after taking assignment of rights, the FSCS decides not to pursue recoveries using those rights it will, if the claimant so requests in writing, reassign the assigned rights to the claimant. The FSCS must comply with such a request in such circumstances.
- 12.9 (1) The FSCS may determine that:
  - (a) if the claimant does not assign or transfer his rights under this Chapter;
  - (b) if it is impractical to obtain such an assignment or transfer; and/or
  - (c) if it is otherwise necessary or desirable in conjunction with the exercise of the FSCS's powers under this Chapter or 13;

that claimant shall be treated as having irrevocably and unconditionally appointed the chairman of the FSCS for the time being to be his attorney and agent and on his behalf and in his name or otherwise to do such things and execute such deeds and documents as may be required under such laws of the *UK*, another *EEA State* or any other state or country to create or give effect to such assignment or transfer or otherwise give full effect to those powers.

(2) The execution of any deed or document under (1) shall be as effective as if made in writing by the claimant or by his agent lawfully authorised in writing or by will.

# 13 AUTOMATIC SUBROGATION

- 13.1 The *FSCS*'s powers in this Chapter may be used:
  - (1) separately or in any combination as an alternative and in substitution for the powers and processes elsewhere in this Part; and/or
  - in relation to all or any part of a *protected claim* or class of *protected claim* made with respect to the *relevant person* (or where applicable, the *successor*).
- 13.2 The FSCS may determine that the exercise of any power in this Chapter is subject to such incidental, consequential or supplemental conditions as the FSCS considers appropriate.
- 13.3 (1) Any power conferred on the *FSCS* to make determinations under this Chapter is exercisable in writing.
  - (2) An instrument by which the FSCS makes the determination must specify the provision under which it is made, the date and time from which it takes effect and the *relevant* person (or where applicable, the *successor*) and *protected claims*, parts of *protected claims* and/or classes of *protected claims* in respect of which it applies.

- (3) The FSCS must take appropriate steps to publish the determination as soon as possible after it is made. Such publication must be accompanied by a statement explaining the effect of 13.2.
- (4) Failure to comply with any requirement in this rule does not affect the validity of the determination.
- (5) A determination by the *FSCS* under this Chapter may be amended, remade or revoked at any time and subject to the same conditions.
- 13.4 (1) The production of a copy of a determination purporting to be made by the *FSCS* under this Chapter:
  - (a) on which is endorsed a certificate, signed by a member of the FSCS's staff authorised by it for that purpose; and
  - (b) which contains the required statements;

is evidence (or in Scotland sufficient evidence) of the facts stated in the certificate.

- (2) The required statements are:
  - (a) that the determination was made by the FSCS; and
  - (b) that the copy is a true copy of the determination.
- (3) A certificate purporting to be signed as mentioned in (1) is to be taken to have been properly signed unless the contrary is shown.
- (4) A *person* who wishes in any legal proceedings to rely on a determination may require the *FSCS* to endorse a copy of the determination with a certificate of the kind mentioned in (1).
- Other provisions in this Part are modified to the extent necessary to give full effect to the powers provided for in this Chapter.
- 13.6 Other than as expressly provided for, nothing in this Chapter is to be taken as limiting or modifying the rights or obligations of or powers conferred on the FSCS elsewhere in this Part.
- 13.7 The FSCS may determine that the payment of compensation by the FSCS shall have all or any of the following effects:
  - (1) the FSCS shall immediately and automatically be subrogated, subject to such conditions as the FSCS determines are appropriate, to all or any part (as determined by the FSCS) of the rights and claims in the UK and elsewhere of the claimant against the relevant person (or where applicable, the successor) and/or any third party (whether such rights are legal, equitable or of any other nature whatsoever and in whatever capacity the relevant person (or where applicable, the successor) or third party is acting) in respect of or arising out of the claim in respect of which the determination under 13.2 was made;
  - (2) the FSCS may claim and take legal or any other proceedings or steps in the *UK* or elsewhere to enforce such rights in its own name or in the name of, and on behalf of, the claimant or in both names against the *relevant person* (or where applicable, the *successor*) and/or any third party;

- the subrogated rights and claims conferred on the FSCS shall be rights of recovery and claims against the *relevant person* (or where applicable, the *successor*) and/or any third party which are equivalent (including as to amount and priority and whether or not the *relevant person* (or where applicable, the *successor*) is insolvent) to and do not exceed the rights and claims that the claimant would have had; and/or
- (4) such rights and/or obligations (as determined by the *FSCS*) as between the *relevant person* and the claimant arising out of the *protected claim* in respect of which the determination under 13.2 was made may be transferred to, and subsist between, another *firm* with an appropriate *permission* and the claimant provided that the *firm* has consented (but the transferred rights and/or obligations shall be treated as existing between the *relevant person* and the *FSCS* to the extent of any subrogation, transfer or assignment for the purposes of (1) to (3) and 12).

### 14 RECOVERIES

- 14.1 If the FSCS takes assignment or transfer of rights from the claimant or is otherwise subrogated to the rights of the claimant, it must pursue all and only such recoveries as it considers are likely to be both reasonably possible and cost effective to pursue.
- 14.2 If the FSCS decides not to pursue such recoveries and a claimant wishes to pursue those recoveries himself and so requests in writing, the FSCS must comply with that request and assign the rights back to the claimant.
- 14.3 If the FSCS makes recoveries in relation to a *claim* it may deduct from any recoveries paid over to the claimant under 14.4 part or all of its reasonable costs of recovery and distribution (if any).
- 14.4 If a claimant assigns or transfers his rights to the *FSCS* or a claimant's rights and claims are otherwise subrogated to the *FSCS* and the *FSCS* subsequently makes recoveries through those rights or claims, those recoveries must be paid to the claimant:
  - (1) to the extent that the amount recovered exceeds the amount of compensation (excluding interest paid under 18.6) paid to the claimant in relation to the *protected claim* in accordance with 18; or
  - (2) in circumstances where the amount recovered does not exceed the amount of compensation paid, to the extent that failure to pay any sums recovered to the claimant would leave a claimant who had promptly accepted an offer of compensation or whose rights and claims had been subrogated to the FSCS at a disadvantage relative to a claimant who had delayed accepting an offer of compensation or whose claims had not been subrogated (in accordance with 14.6).
- 14.5 For the purpose of 14.4, compensation received by *eligible claimants* in relation to *Lloyd's policies* may include payments made from the *Central Fund*.
- 14.6 The FSCS must endeavour to ensure that a claimant will not suffer disadvantage arising solely from his prompt acceptance of the FSCS's offer of compensation or from the subrogation of his rights and claims to the FSCS compared with what might have been the position had he delayed his acceptance or had his claims not been subrogated.

# 15 REJECTION OF APPLICATION FOR, AND WITHDRAWAL OF OFFER OF COMPENSATION

- 15.1 If an application for compensation contains any material inaccuracy or omission, the FSCS may reject the application unless this is considered by the FSCS to be wholly unintentional.
- 15.2 The FSCS must reject an application for compensation if:
  - (1) the FSCS considers that a civil claim in respect of the liability would have been defeated by a defence of limitation at the earlier of:
    - (a) the date on which the *relevant person* (or where applicable, the *successor*) is determined to be *in default*; or
    - (b) the date on which the claimant first indicates in writing that he may have a claim against the *relevant person* (or where applicable, the *successor*); or
  - (2) the liability of the *relevant person* (or where applicable, the *successor*) to the claimant has been extinguished by the operation of law.
- 15.3 The FSCS may withdraw any offer of compensation made to a claimant if the offer is not accepted or if it is not disputed within 90 days of the date on which the offer is made.
- 15.4 Where the amount of compensation offered is disputed, the *FSCS* may withdraw the offer but must consider exercising its powers to make a reduced or interim payment under 18.4 or 18.5 before doing so.
- 15.5 The FSCS may repeat any offer withdrawn under 15.3 or 15.4.
- 15.6 The FSCS must withdraw any offer of compensation if it appears to the FSCS that no such offer should have been made.
- 15.7 The FSCS must seek to recover any compensation paid to a claimant if it appears to the FSCS that no such payment should have been made, unless the FSCS believes on reasonable grounds that it would be unreasonable to do so, or that the costs of doing so would exceed any amount that could be recovered.

#### 16 TIME LIMITS ON PAYMENT AND POSTPONING PAYMENT

- 16.1 The FSCS must pay a *claim* as soon as reasonably possible after:
  - (1) it is satisfied that the conditions in 3.1 have been met; and
  - (2) it has calculated the amount of compensation due to the claimant;

and in any event within three months of that date, unless the *PRA* has granted the *FSCS* an extension, in which case payment must be made no later than six months from that date.

- 16.2 The FSCS may postpone paying compensation if:
  - (1) it considers that the liability to which the claim relates or any part of the liability is covered by another contract of insurance with a solvent insurance undertaking (or where applicable, a member), or where it appears that a person, other than the liquidator, may make payments or take such action to secure the continuity of cover as the FSCS would undertake;
  - (2) it is not practicable for payment to be made within the usual time limit laid out in 16.1;

- (3) the claimant has been charged with an offence arising out of or in relation to *money laundering*, and those proceedings have not yet been concluded; or
- (4) the *claim* relates solely to a bonus provided for under a *protected contract of insurance* the value of which the *FSCS* considers to be of such uncertainty that immediate payment of compensation in respect of that bonus would not be prudent and a court has yet to attribute a value to such bonus.

### 17 LIMITS ON COMPENSATION PAYABLE

- 17.1 The limits on the maximum compensation sums payable by the *FSCS* for *protected claims* are set out in 17.2.
- 17.2 (1) For a protected contract of insurance when the contract is a relevant general insurance contract:
  - (a) if the *claim*:
    - (i) is in respect of a liability subject to compulsory insurance; or
    - (ii) is in respect of a liability subject to *professional indemnity insurance*;
    - (iii) is in respect of and arises from the death or incapacity of the policyholder due to injury, sickness, or infirmity;

the level of cover is 100% of the claim; and

(b) in all other cases the level of cover is 90% of the *claim*; and

in each case, cover shall be determined in accordance with 19 and 20 and there is no upper limit on the amount that can be paid.

- (2) For a protected contract of insurance when the contract is a contract of long-term insurance, the level of cover is 100% of the claim determined in accordance with 19 and 20 and there is no upper limit on the amount that can be paid.
- 17.3 In applying the financial limits in 17.2 and in calculating the amount of a *claim* in respect of a *protected contract of insurance* arising from the default of one or more *members*, a *policyholder* is to be treated as having a single *claim* for the aggregate of all such amounts as may be payable on the *claim* in respect of the *protected contract of insurance*.

## 18 PAYMENT OF COMPENSATION

- 18.1 If the FSCS determines that compensation is payable (or any recovery or other amount is payable by the FSCS to the claimant), it must pay it to the claimant, or if the FSCS so decides, as directed by the claimant, unless:
  - (1) arrangements have or are being made to secure continuity of insurance under 4.1 or the FSCS is taking measures it considers appropriate to safeguard *eligible claimants* under 5.1; or
  - (2) 18.2 applies.
- 18.2 Where an *eligible claimant* has a *claim* under a *protected contract of insurance* against a *relevant person* (or where applicable, the *successor*) that is in administration, provisional liquidation, or liquidation, the *FSCS* may:

- (1) make payments to or on behalf of *eligible claimants* on such terms (including any terms requiring repayment in whole or in part) and on such conditions as it thinks fit (subject to 17); or
- (2) secure that payments (subject to 17) are made to or on behalf of any such *eligible claimants* by the liquidator, administrator or provisional liquidator by giving him an indemnity covering any such payments or any class or description of such payments.
- 18.3 The FSCS may pay compensation in any form and by any method (or any combination of them) that it determines is appropriate including, without limitation:
  - (1) by paying the compensation (on such terms as the FSCS considers appropriate) to an *authorised person* with *permission* to *accept deposits* which agrees to become liable to the claimant in a like sum;
  - by paying compensation directly into an existing deposit account of (or for the benefit of) the claimant, or as otherwise identified by (or on behalf of) the claimant, with an *authorised person* (but before doing so the *FSCS* must take such steps as it considers appropriate to verify the existence of such an account and to give notice to the claimant of its intention to exercise this power); and/or
  - (3) (where two or more *persons* have a joint beneficial *claim*) by accepting communications from and/or paying compensation to any of those *persons* where this is in accordance with the terms and conditions of the *contract* of *insurance*.
- 18.4 If the FSCS is satisfied that in principle compensation is payable in connection with any protected claim, but considers that immediate payment in full would not be prudent because of uncertainty as to the amount of the claimant's overall claim, it may decide to pay an appropriate lesser sum in final settlement, or to make payment on account.
- 18.5 The FSCS may also decide to make a payment on account or to pay a lesser sum in final settlement if the claimant has any reasonable prospect for recovery in respect of the *claim* from any third party or by applying for compensation to any other *person*.
- 18.6 The FSCS may pay interest on the compensation sum in such circumstances as it considers appropriate.
- 18.7 Interest under 18.6 is not to be taken into account when applying the limits on the compensation sum payable in respect of a *claim* under 17.
- 18.8 Where the *FSCS* considers that the conditions in 18.4 are satisfied but, in relation to a class of *claim*, in order to provide fair compensation for the generality of such *claims* it would be appropriate, it may for that class of *claim*:
  - (1) receive whether by assignment, subrogation, transfer or operation of law the whole or any part of a claimant's rights against the *relevant person* (or where applicable, the *successor*), or against any third party, or all of them on such terms as the *FSCS* thinks fit; and
  - (2) disregard the value of the rights so received in determining the claimant's overall claim;

rather than pay an appropriate lesser sum in final settlement or make a payment on account, for that class of *claims*.

### 19 CALCULATING COMPENSATION - GENERAL

- 19.1 The amount of compensation payable to the claimant in respect of a *protected claim* is the amount of the overall net *claim* against the *relevant person* (or where applicable, the *successor*) at the *quantification date* and any reference in this Part to overall *claim* shall be construed accordingly.
- 19.2 19.1 is, however, subject to the other provisions of this Part, in particular those rules that set limits on the amount of compensation payable for the *protected claim*. The limits are set out in 17.
- 19.3 A claimant's overall *claim* is the sum of the *protected claims* of the same category that he has against a *relevant person* (or where applicable, a *successor*) *in default*, less the amount of any liability which the *relevant person* (or where applicable, the *successor*) may set off against any of those *claims*.
- 19.4 In calculating the claimant's overall *claim*, the *FSCS* may rely, to the extent that it is relevant, on any determination by:
  - (1) a court of competent jurisdiction;
  - (2) a trustee in bankruptcy;
  - (3) a liquidator;
  - (4) any other recognised insolvency practitioner;

and on the certification of any net sum due which is made in default proceedings of any exchange or clearing house.

- 19.5 Save as provided in 8.10, the FSCS must take into account any payments to the claimant (including amounts recovered by the FSCS on behalf of the claimant) made by the relevant person (or where applicable, the successor) or the FSCS or any other person, if that payment is connected with the relevant person's (or where applicable, the successor's) liability to the claimant in calculating the claimant's overall claim.
- 19.6 The FSCS must calculate the amount of compensation due to the claimant as soon as reasonably possible after it is satisfied that the conditions in 3.1 have been met.
- 19.7 In calculating the claimant's overall *claim* the *FSCS* must take into account the amounts paid by, or expected to be paid by, the *Society* from the *Central Fund* to meet a *member*'s liabilities under the contract which gives rise to the *claim*.
- 19.8 For a *claim* under a *protected contract of insurance* that is a *contract of long-term insurance*, the *FSCS* must determine as the *quantification date* a specific date by reference to which the liability of the *relevant person* (or where applicable, the *successor*) to the *eligible claimant* is to be determined.
- 19.9 For a claim under a protected contract of insurance that is a relevant general insurance contract, the FSCS must determine as the quantification date a specific date by reference to which the liability of the relevant person (or where applicable, the successor) to the eligible claimant is to be determined.
- 19.10 For a *claim* in respect of the unexpired *premiums* under a *protected contract of insurance* that is a *relevant general insurance contract* (treated in accordance with 9.8(3)), the *quantification date*, being the date by which the liability of the *relevant person* (or where applicable, the

successor) to the *eligible claimant* is to be determined, is the date the policy was terminated or cancelled.

# 20 THE COMPENSATION CALCULATION

- 20.1 The FSCS must pay a sum equal to 100% of any liability of a relevant person (or where applicable, a successor) in respect of a liability subject to compulsory insurance to the claimant as soon as reasonably practicable after it has determined the relevant person (or where applicable, the successor) to be in default.
- 20.2 The FSCS must calculate the liability of a *relevant person* (or where applicable, the *successor*) to the claimant under a *relevant general insurance contract* in accordance with the terms of the contract, and (subject to any limits in 17.2(1)) pay that amount to the claimant.
- 20.3 Unless the FSCS is making arrangements to secure continuity of insurance cover under 4.1, the FSCS must calculate the liability of a relevant person (or where applicable, a successor) to the claimant under a contract of long-term insurance in accordance with the terms of the contract as it would be valued in a liquidation of the relevant person (or where applicable, the successor), or (in the absence of such relevant terms) in accordance with such reasonable valuation techniques as the FSCS considers appropriate.
- 20.4 (1) Unless the FSCS is seeking to secure continuity of cover for a *relevant* person under 4.1 it must:
  - (a) pay compensation in accordance with 20.3 for any benefit provided for under a protected *contract of long-term insurance* which has fallen due or would have fallen due under the contract to be paid to any *eligible claimant* and has not already been paid; and
  - (b) do so, as soon as reasonably practicable after the time when the benefit in question fell due or would have fallen due under the contract (but subject to and in accordance with any other terms which apply or would have applied under the contract).
  - (2) If the FSCS decides to treat the liability of the *relevant person* (or where applicable, the *successor*) under the contract as reduced or (as the case may be) disregarded under 20.7 then, for the purposes of (1), the value of benefits falling due after the date of that decision must be treated as reduced or disregarded to that extent.
  - (3) Unless it has decided to treat the liability of the *relevant person* (or where applicable, the *successor*) under the contract as reduced or disregarded under 20.7 the *FSCS* must not treat as a reason for failing to pay, or for delaying the payment of compensation in accordance with (1), the fact that:
    - (a) it considers that any benefit referred to in (1) is or may be excessive in any respect;
    - (b) it has referred the contract in question to an independent actuary under 20.6;
    - (c) it considers that it may at some later date decide to treat the liability of the *relevant person* (or where applicable, the *successor*) under a contract as reduced or (as the case may be) disregarded under 20.7;

save where the FSCS decides to exclude certain benefits to the extent that they arise out of the exercise of any option under the policy (for this purpose option includes, but is not restricted to, a right to surrender the policy).

- 20.5 The FSCS must not treat any bonus provided for under a *contract of long-term insurance* as part of the claimant's claim except to the extent that:
  - (1) a value has been attributed to it by a court in accordance with the Insurers (Winding Up) Rules 2001 or any equivalent rules or legislative provision in force from time to time; or
  - (2) the FSCS considers that a court would be likely to attribute a value to the bonus if it were to apply the method set out in those rules.
- 20.6 (1) If the FSCS is:
  - (a) seeking to secure continuity of cover under 4.1 or to calculate the liability owed to an *eligible claimant* under 20.3; and
  - (b) considers that the benefits provided for under a protected *contract of long-term insurance* are or may be excessive in any respect;

it must refer the contract to an actuary who is independent of the *eligible claimant* and of the *relevant person* (or where applicable, the *successor*).

- (2) In this rule and in 20.7, a benefit is only "excessive" if, at the time when the *relevant* person decided to confer or to offer to confer that benefit, no reasonable and prudent *insurer* in the position of the *relevant* person would have so decided given the premiums payable and other contractual terms.
- 20.7 If the FSCS is satisfied, following the actuary's written recommendation, that any of the benefits provided for under the contract are or may be excessive, it may treat the liability of the relevant person (or where applicable, the successor) under the contract as reduced or (as the case may be) disregarded for the purpose of any payment made after the date of that decision.
- 20.8 The FSCS may rely on the value attributed to the contract by the actuary when calculating the compensation payable to the claimant, or when securing continuity of cover.
- When calculating compensation payable to the claimant in accordance with this Chapter, the FSCS must treat any term in the *relevant person's* (or where applicable, the *successor's*) constitution or in its *contracts of insurance*, limiting its liabilities under a *contract of long-term insurance* to the amount of its assets, as limiting its liabilities to any claimant to an amount which is not less than the gross assets of the undertaking.
- 20.10 If a claimant's claim includes a claim as:
  - (1) trustee; or
  - (2) the *operator* of, or the *person* carrying on the *regulated activity* of winding up, a stakeholder pension scheme (which is not an occupational pension scheme) or personal pension scheme;

the FSCS must treat him in respect of that *claim* as if his *claim* was the *claim* of a different *person*.

20.11 If a claimant has a *claim* as a bare trustee or *nominee company* for one or more beneficiaries, for the purpose of calculating compensation, the *FSCS* must treat the beneficiary or beneficiaries as having the *claim*, and not the claimant.

## 20.12 If a claimant has a claim:

- (1) as the trustee of a *small self-administered scheme*, or an *occupational pension* scheme of an employer which is not a *large company*, *large partnership* or *large mutual association*, or the trustee or *operator* of, or the *person* carrying on the *regulated activity* of winding up a *stakeholder pension scheme* (which is not an *occupational pension scheme*) or *personal pension scheme*;
- (2) for one or more members of a pension scheme (or, where relevant, the beneficiary of any member) whose benefits are *money-purchase benefits*;

for the purpose of calculating compensation, the FSCS must treat the member or members (or, where relevant, the beneficiary of any member) as having the *claim*, and not the claimant.

- 20.13 If any group of persons has a claim as:
  - (1) trustees; or
  - (2) operators of, or as persons carrying on the regulated activity of winding up, a stakeholder pension scheme (which is not an occupational pension scheme) or a personal pension scheme;

(or any combination thereof), the *FSCS* must treat them as a single and continuing *person* distinct from the *persons* who may from time to time be the trustees, *operators* or *persons* winding up the relevant pension scheme.

- 20.14 Where the same person has a claim as:
  - (1) trustee for different trusts or for different stakeholder pension schemes (which are not occupational pension schemes) or personal pension schemes; or
  - (2) the operator of, or the person carrying on the regulated activity of winding up, different stakeholder pension schemes (which are not occupational pension schemes) or personal pension schemes;

this Chapter applies as if the *claims* relating to each of these trusts or schemes were claims of different *persons*.

- 20.15 Where the claimant is a trustee, and some of the beneficiaries of the trust are *persons* who would not be *eligible claimants* if they had a claim themselves, the *FSCS* must adjust the amount of the overall *claim* to eliminate the part of the claim which, in the *FSCS*'s view, is a claim for those beneficiaries.
- 20.16 Where any of the provisions of 20.10 20.15 apply, the FSCS must try to ensure that any amount paid to:
  - (1) the trustee; or
  - (2) the operator of, or the person carrying on the regulated activity of winding up, a stakeholder pension scheme (which is not an occupational pension scheme) or personal pension scheme;

is, in each case:

- (3) for the benefit of members or beneficiaries who would be eligible claimants if they had a claim themselves; and
- (4) no more than the amount of the loss suffered by those members or beneficiaries.
- 20.17 Where a person numbers among his claims a claim as the personal representative of another, the FSCS must treat him in respect of that claim as if he were standing in the shoes of that other person.
- 20.18 If a claimant has a *claim* under a *contract of insurance* as agent for one or more *persons*, for the purpose of calculating compensation, the *FSCS* must treat each *person* as having the *claim*, not the claimant.
- 20.19 If two or more *persons* have a joint beneficial *claim*, the *claim* is to be treated as a *claim* of the partnership if they are carrying on business together in partnership. Otherwise each of those *persons* is taken to have a *claim* for his share, and in the absence of satisfactory evidence as to their respective shares, the *FSCS* must regard each *person* as entitled to an equal share.
- 20.20 In applying this Part to *claims* arising out of business done with a branch or establishment of the *relevant person* (or where applicable, the *successor*) outside the *UK*, the *FSCS* must interpret references to:
  - persons entitled as personal representatives, trustees, bare trustees or agents, operators of pension schemes or persons carrying on the regulated activity of winding up pension schemes; or
  - (2) *persons* having a joint beneficial *claim* or carrying on business in partnership;

as references to *persons* entitled, under the law of the relevant country or territory, in a capacity appearing to the *FSCS* to correspond as nearly as may be to that capacity.

## 21 FSCS LEVIES

- 21.1 If a *participant firm* does not pay the total amount of the *participant firm*'s share of the *FSCS* levy, before the end of the date on which it is due, under the relevant provision in this Part, that *participant firm* must pay an additional amount as follows:
  - (1) if the share of the FSCS levy owing was not paid in full before the end of the due date, an administrative fee of £250; plus
  - (2) interest on any unpaid part of the share of the FSCS levy owing at the rate of 5% per annum above the Official Bank Rate from time to time in force, accruing on a daily basis from the date on which the amount concerned became due.
- 21.2 If it appears to the *PRA* or the *FSCS* that in the exceptional circumstances of a particular case, the payment of any *FSCS* levy would be inequitable, the *PRA* or the *FSCS* may (unless 21.4 applies) reduce or remit all or part of the levy in question which would otherwise be payable.
- 21.3 If it appears to the *PRA* or the *FSCS* that in the exceptional circumstances of a particular case to which 21.2 does not apply, the retention by the *FSCS* of any *FSCS* levy which has been paid would be inequitable, the *FSCS* may (unless 21.4 applies) refund all or part of that fee or levy.
- 21.4 The *PRA* or the *FSCS* may not consider a claim under 21.2 and/or 21.3 to reduce, remit or refund any overpaid amounts paid by a fee or levy payer in respect of a particular period, due

to a mistake of fact or law by the fee or levy payer, if the claim is made by the fee or levy payer more than 2 years after the beginning of the period to which the overpayment relates.

- 21.5 (1) A participant firm which does not conduct business that could give rise to a protected claim by an eligible claimant and has no reasonable likelihood of doing so is exempt from a specific costs levy, or a compensation costs levy, or both, provided that:
  - (a) it has notified the FSCS in writing that those conditions apply, and has received written confirmation from FSCS that those conditions apply; and
  - (b) the conditions in fact continue to apply.
  - (2) The exemption takes effect from the date on which the *participant firm* receives confirmation from the *FSCS* that those conditions apply.
- 21.6 A *participant firm* which is exempt under 21.5 must notify the *FSCS* in writing as soon as reasonably practicable if the conditions in 21.5 no longer apply.
- 21.7 If a participant firm ceases to conduct business that could give rise to a protected claim by an eligible claimant and notifies the FSCS of this under 21.5(1)(a), it will be treated as a participant firm to which 21.48 applies until the end of the financial year of the compensation scheme in which the notice was given.
- 21.8 For the purposes of 21.5, a *participant firm* will only be exempt from a *specific costs levy* or *compensation costs levy* for any given financial year if it met the conditions in 21.5 on 31 March of the immediately preceding financial year.
- 21.9 The FSCS may at any time impose a management expenses levy or a compensation costs levy, provided that the FSCS has reasonable grounds for believing that the funds available to it to meet relevant expenses are, or will be, insufficient, taking into account expenditure already incurred, actual and expected recoveries and:
  - (1) in the case of a *management expenses levy*, the level of the *FSCS*'s expected expenditure in respect of those expenses in the financial year of the *compensation scheme* in relation to which the levy is imposed;
  - (2) in the case of a *compensation costs levy* relating to *protected claims*:
    - (a) the FSCS's expenditure in respect of *compensation costs* expected in the 12 *months* following the levy; or, if greater
    - (b) one third of the FSCS's expenditure in respect of *compensation costs* expected in the 36 *months* following the levy.
- 21.10 In the calculation of levies, the FSCS will also take into account previous levies, where funds raised in anticipation of meeting liabilities prove either more or less than the amount actually required.
- 21.11 The maximum aggregate amount of *compensation costs* and *specific costs* for which the *FSCS* can levy each *insurance class* in any one financial year of the *compensation scheme* is limited to the amounts set out in the table in Annex 1.
- 21.12 The FSCS may include in a *compensation costs levy* the costs of compensation paid by the FSCS in error, provided that the payment was not made in bad faith.

- 21.13 The FSCS must hold any amount collected from a specific costs levy or compensation costs levy to the credit of the insurance classes in accordance with the allocation established under 21.31 and 21.35.
- 21.14 Any funds received by the FSCS by way of levy or otherwise for the purposes of the policyholder protection scheme are to be managed as the FSCS considers appropriate, and in doing this the FSCS must act prudently.
- 21.15 Interest earned by the FSCS in the management of funds held to the credit of an *insurance* class must be credited to that *insurance* class, and must be set off against the management expenses or compensation costs allocated to that *insurance* class.
- 21.16 The *FSCS* must keep accounts which include:
  - (1) the funds held to the credit of each insurance class; and
  - (2) the liability of that insurance class.
- 21.17 (1) The FSCS may use any money held to the credit of one *insurance class* (the creditor *insurance class*) to pay *compensation costs* or *specific costs* attributable or allocated by way of levy to the other *insurance class* (the debtor *insurance class*) if the FSCS has reasonable grounds to believe that this would be more economical than borrowing funds from a third party or raising a levy.
  - (2) Where the FSCS acts in accordance with (1), it must ensure that:
    - (a) the creditor *insurance class* is reimbursed by the debtor *insurance class* as soon as possible;
    - (b) the debtor *insurance class* pays interest at a rate equivalent to the Bank of England's repo rate from time to time in force; and
    - (c) the amount lent by the creditor *insurance class* to the debtor *insurance class* is taken into account by the *FSCS* when considering whether to impose a *compensation costs levy* on the creditor *insurance class* under 21.9.
- 21.18 Unless 21.19 applies, any recoveries made by the FSCS in relation to protected claims must be credited to the *insurance classes* to which the related *compensation costs* was attributable.
- 21.19 (1) Where the FSCS makes recoveries in relation to protected claims where a related compensation costs levy would have been allocated to a insurance class (class X) had the levy limit for class X not been reached and has been allocated to the other insurance class, the recoveries must be applied:
  - (a) first, to the *insurance class* to which the costs levied were allocated in the same proportion as that *insurance class* contributed, up to the total amount of that allocation plus interest at a rate equivalent to the Bank of England's Official Bank Rate from time to time in force; and
  - (b) thereafter, to class X.
  - (2) This rule applies even though the recovery is made in a subsequent financial year.
- 21.20 Recoveries under 21.19 are net of the costs of recovery.

- 21.21 If the FSCS has more funds (whether from levies, recoveries or otherwise) to the credit of an insurance class than the FSCS believes will be required to meet levies on that insurance class for the next 12 months, it may refund the surplus to members or former members of the insurance class on any reasonable basis.
- 21.22 The FSCS may adjust the calculation of a *participant firm's* share of any levy imposed in accordance with this Chapter to take proper account of:
  - (1) any excess, not already taken into account, between previous levies of that type imposed in relation to previous periods and the relevant costs actually incurred in that period;
  - (2) participant firms that are exempt from the levy under 21.5 to 21.8;
  - (3) amounts that the FSCS has not been able to recover from *participant firms* as a result of 21.11;
  - (4) amounts that the FSCS has not been able to recover from participant firms after having taken reasonable steps;
  - (5) 21.25, 21.33 or 21.40; or
  - (6) anything else that the FSCS believes on reasonable grounds should be taken into account.
- 21.23 The FSCS may not adjust the calculation of a participant firm's share of any levy imposed under this Chapter under 21.22 on the grounds that it would be inequitable for that firm to pay that share or part of it or on the grounds that it would be inequitable for the FSCS to retain that share or part of it.
- 21.24 (1) This rule applies to the calculation of the levies of a firm (A) if:
  - (a) A:
    - (i) acquires all or a part of the business of another *firm* (B), whether by merger, acquisition of goodwill or otherwise; or
    - (ii) becomes authorised as a result of B's simple change of legal status (as defined in *FEES* 3 Annex IR Part 6 in the *PRA Handbook*);
  - (b) B is no longer liable to pay a levy; and
  - (c) that acquisition or change takes place after the date to which, or as of which, A's most recent statement of business under 21.42 is drawn up so far as concerns the *insurance classes* covered by B's business.
  - (2) A must pay an additional amount equal to the levy that would have been payable by B in relation to the relevant business and relevant *insurance class* if the acquisition or change in legal status had not taken place and B had remained liable to pay levies. The amount is based on the most recent information supplied by B under 21.42. A is included in the *insurance classes* applicable to the relevant business.
  - (3) This rule only applies with respect to those financial years of the *FSCS* for which A's levies are calculated on the basis of a statement of business under 21.42 drawn up to a date.

- 21.25 If a *participant firm*'s share of a levy or an additional administrative fee under 21.42 would be so small that, in the opinion of the *FSCS*, the costs of collection would be disproportionate to the amount payable, the *FSCS* may treat the *participant firm* as if its share of the levy or additional administrative fee amounted to zero.
- 21.26 The FSCS may impose a levy on the Society to be calculated as the aggregate of the levies that would be imposed on each *member* if this Chapter applied to *members*, as follows:
  - (1) a proportionate share of a base costs levy in respect of the compensation scheme's costs for the period from 1 January 2004 to the end of the compensation scheme's financial year and a share of such levies for all subsequent financial years; and
  - (2) a specific costs levy and a compensation costs levy in respect of costs arising out of a relevant person being in default, arrangements made under 4.1 or measures taken under 5.1 where:
    - (a) the default occurs or the circumstances giving rise to the arrangements being made or the measures being taken, as the case may be, occur; and
    - (b) the *protected contracts of insurance* in connection with which the costs arise were entered into;

on or after 1 January 2004.

- 21.27 A participant firm must pay to the FSCS a share of each management expenses levy.
- 21.28 A participant firm's share of a management expenses levy consists of one or more of:
  - (1) a share of a base costs levy; and
  - (2) a share of a specific costs levy.
- 21.29 The FSCS must ensure that each participant firm's share of a management expenses levy separately identifies the firm's share of the base costs levy and specific costs levy.
- 21.30 Subject to 21.25, the FSCS must calculate a *participant firm's* share of a *base costs levy* in accordance with the FSCS Management Expenses Levy Limit and Base Costs Part.
- 21.31 The FSCS must allocate any specific costs levy amongst the relevant insurance class in proportion to the amount of relevant costs arising from the different activities for which firms in that insurance class has permission up to the levy limit of the relevant insurance class.
- 21.32 The FSCS must calculate a *participant firm's* share of a *specific costs levy* (subject to 21.24) by:
  - (1) identifying each relevant *insurance class* to which the *participant firm* belongs, using the statement of business most recently supplied under 21.42;
  - (2) identifying the *management expenses* other than *base costs* which the *FSCS* has incurred, or expects to incur, in the relevant financial year of the *compensation scheme*, allocated to the *insurance classes* identified in (1), but not yet levied;
  - (3) calculating, in relation to each relevant *insurance class*, the *participant firm's* tariff base (see Annex 2) as a proportion of the total tariff base of all *participant firms* in the *insurance class*, using the statement of business most recently supplied under 21.42;
  - (4) applying the proportion calculated in (3) to the figure in (2); and

- (5) if more than one *insurance class* is relevant, adding together the figure in (4) for each *insurance class*.
- 21.33 A *firm* which becomes a *participant firm* part way through a financial year of the *compensation* scheme will not be liable to pay a share of a *specific costs levy* made in that year.
- 21.34 (1) This rule deals with the calculation of:
  - (a) a participant firm's specific costs levy in the financial year of the FSCS following the FSCS financial year in which it became a participant firm; or
  - (b) a participant firm's specific costs levy in the financial year of the FSCS in which it had its permission extended, and the following FSCS financial year; and
  - (c) the tariff base for the *insurance classes* that relate to the relevant *permissions* or extensions, as the case may be.
  - Unless this rule says otherwise the tariff base is calculated, where necessary, using the projected valuation of the business to which the tariff relates.
  - (3) The rest of this rule only applies to a *firm* that becomes a *participant firm*, or extends its *permission*, on or after 1 April 2009:
    - (a) If a participant firm's tariff base is calculated using data from a period that begins on or after it became a participant firm or on or after the date that the participant firm receives its extension of permission, as the case may be, the participant firm must use that data.
    - (b) If a participant firm satisfies the following conditions it must calculate its tariff base under (c) for the FSCS financial year following the FSCS financial year it became a participant firm:
      - (i) it became a *participant firm* or receives its extension of *permission*, as the case may be, between 1 April and 31 December inclusive; and
      - (ii) its tariff base, but for this rule, is calculated by reference to the financial year ended in the calendar year ending 31 December or the twelve *months* ending 31 December before the *FSCS* financial year.
    - (c) If a *participant firm* satisfies the conditions in (b) it must calculate its tariff base as follows:
      - (i) it must use actual data in relation to the business to which the tariff rather than projected valuations;
      - (ii) the tariff is calculated by reference to the period beginning on the date it became a participant firm or had its permission extended, and ending on the 31 December before the start of the FSCS financial year; and
      - (iii) the figures are annualised by increasing them by the same proportion as the period of 12 *months* bears to the period starting from when the *participant firm* became a *participant firm* or had its *permission* extended to 31 December, as the case may be.

- (d) Where a *participant firm* is require to use a method in (c) it must notify the *FSCS* of its intention to do so by the date specified in 21.42.
- (e) Where a participant firm is required to use actual data under this rule, Annex
   2 is disapplied, to the extent it is incompatible, in relation to the calculation of that participant firm's valuation date in its second financial year.
- 21.35 The FSCS must allocate any compensation costs levy to the relevant insurance classes in proportion to the amount of compensation costs arising from, or expected to arise from, claims in respect of the different activities for which firms in those insurance classes have permission up to the levy limit of each relevant insurance class.
- 21.36 If a participant firm which is in default has carried on a regulated activity other than in accordance with a permission, the FSCS must treat any compensation costs or specific costs arising out of that activity as if the relevant permission were held by the participant firm.
- 21.37 A participant firm must pay to the FSCS a share of each compensation costs levy allocated to the insurance classes of which it is a member unless the firm is exempt under 21.5 to 21.8 or the FSCS has chosen to exercise its discretion under 21.25 in respect of that firm.
- 21.38 The FSCS must calculate each *participant firm*'s share of a *compensation costs levy* (subject to 21.22) by:
  - (1) identifying each of the *insurance classes* to which each *participant firm* belongs, using the statement of business most recently supplied under 21.42(1);
  - (2) identifying the *compensation costs* falling within 21.35 allocated, in accordance with 21.32, to the *insurance classes* identified in (1);
  - (3) calculating, in relation to each relevant *insurance class*, the *participant firm's* tariff base (see Annex 2) as a proportion of the total tariff base of all *participant firms* in the *insurance class*, using the statement of business most recently supplied under 21.42;
  - (4) applying the proportion calculated in (3) to the figure in (2); and
  - (5) if more than one *insurance class* is relevant, adding together the figure in (4) for each *insurance class*.
- 21.39 When calculating a participant firm's share of a compensation costs levy or specific costs levy allocated to each *insurance class* the FSCS must use the *insurance classes* and tariff bases as set out in the table in Annex 2.
- 21.40 A *firm* which becomes a *participant firm* part way through a financial year of the *compensation scheme* will not be liable to pay a share of a *compensation costs levy* made in that year.
- 21.41 21.34 applies to the calculation of a *participant firm's compensation costs levy* and its tariff base as it applies to the calculation of its *specific costs levy*.
- 21.42 (1) Unless exempt under 21.5, a *participant firm* must provide the *FSCS* by the end of February each year (or, if it has become a *participant firm* part way through the financial year, by the date requested by the *PRA*) with a statement of:
  - (a) the insurance class to which it belongs; and
  - (b) the total amount of business (measured in accordance with the appropriate tariff base or tariff bases) which it conducted, in respect of the most recent

- valuation period (as specified by Annex 2) ending before the relevant year in relation to each *insurance class*.
- (2) In this rule the relevant year means the year in which the *month* of February referred to in (1) falls.
- 21.43 If the information in 21.42 has been provided to the *PRA* under other rule obligations, a *participant firm* will be deemed to have complied with 21.42.
- 21.44 If a *participant firm* does not submit a complete statement by the date on which it is due in accordance with 21.42 and any prescribed submission procedures:
  - (1) the *firm* must pay an administrative fee of £250 (but not if it is already subject to an administrative fee for non-submission of data in the same financial year required under this Part, any other rule, the *PRA Handbook* or the *FCA Handbook* and
  - (2) the compensation costs levy and any specific costs levy will be calculated using (where relevant) the valuation or valuations of business applicable to the previous period, multiplied by the factor of 1.10 (or, if it has become a participant firm part way through a financial year, on the basis of the information provided to the PRA for the purposes of FEES 4.4.2R in the PRA Handbook) or on any other reasonable basis, making such adjustments as seem appropriate in subsequent levies once the true figures are known.
- 21.45 A participant firm must pay its share of any levy made by the FSCS in one payment.
- 21.46 A *participant firm's* share of a levy to which 21.45 applies is due on, and payable within 30 days of, the date when the invoice is issued.
- 21.47 A *participant firm* liable to pay its share of the levy under 21.45 must do so using one of the methods set out in *FEES* 4.2.4R in the *PRA Handbook* save that no additional amount or discount is applicable.
- 21.48 If a *firm* ceases to be a *participant firm* or carries out activities within one or more *insurance* classes part way through a financial year of the *compensation scheme*:
  - (1) it will remain liable for any unpaid levies which the FSCS has already made on the firm; and
  - (2) the FSCS may make one or more levies upon it (which may be before or after the firm has ceased to be a participant firm or carry out activities within one or more insurance classes, but must be before it ceases to be an authorised person) for the costs which it would have been liable to pay had the FSCS made a levy on all participant firms or firms carrying out activities within that insurance class in the financial year it ceased to be a participant firm or carry out activities within that insurance class.

## 22 TRANSITIONAL ARRANGEMENTS

- With effect on and from 3 July 2015, the rules in this Part apply to defaults or circumstances giving rise to arrangements made under 4.1 or measures taken under 5.1 or other such actions of the *FSCS* or any levy levied by the *FSCS*.
- 22.2 Prior to 3 July 2015, the rules in *COMP* and/or *FEES* (as the case may be) apply to defaults or circumstances giving rise to arrangements made under *COMP* 3.3.1R or to measures taken under *COMP* 3.3.3R or other such actions of the *FSCS* or any levy levied by the *FSCS*.

### 22.3 In this Part:

- (1) subject to (3), a *claim* under a *protected contract of insurance* includes a *claim* in respect of an *article 9 default*;
- (2) where the claim is in respect of an article 9 default, the FSCS must apply the rules of the relevant former scheme, as they applied to the default before 1 December 2001 unless (3) applies;
- (3) a *claim* must be treated as a *claim* in relation to a *protected contract of insurance* under 9.6 if the conditions in article 9A or 10(1)(a)–(d) of the *compensation* transitionals order are satisfied.
- 22.4 The rules of the Friendly Societies Protection Scheme are amended so that:
  - (1) references to the person managing the scheme are replaced by references to the FSCS; and
  - references to functions conferred upon the Friendly Societies Protection Scheme Board are replaced by references to functions conferred upon the *FSCS*.
- 22.5 (1) Any recoveries made by the *FSCS* after 31 March 2008 in relation to *protected claims* compensated prior to 1 April 2008, the costs of which were allocated to the relevant *contribution group* in place at the time, must be credited to the *insurance class* in place after 31 March 2008 to which the costs of the *protected claims* would have been allocated had it been compensated after that date, or if relevant, in accordance with *FEES* 6.3.20 R.
  - (2) (1) does not apply to the extent that it is inconsistent with the *compensation* transitionals order.
- 22.6 For the purpose of *FEES* 6.5.13 R as it applied with respect to the *FSCS*'s financial year beginning on 1 April 2008, references in *FEES* 6.5.13 R to an *insurance class* must be read as references to an *insurance class* to which a *participant firm* belonged to on or after 31 March 2008.
- 22.7 The amendments made by the Fees Manual (FSCS Funding) Instrument 2007 to:
  - (1) FEES 6.5.16 R only has effect before 1 April 2008 for the purpose of FSCS's financial year beginning on 1 April 2008;
  - (2) FEES 6 applies to any levy made after 31 March 2008. This is so even if:
    - (a) the *claim* against the *participant firm in default* arose or relates to circumstances arising before that date;
    - (b) the participant firm was in default before that date; or
    - (c) the levy relates to arrangements made or measures taken under *COMP* 3.3 before that date.
- 22.8 (1) This rule adjusts the calculation of the tariff base for *insurance classes* B1 (General insurance provision) and C1 (Life and pensions provision). It applies if the *participant firm* is in run-off and has been in run-off since 1 November 2008.

- (2) The whole of the levy is calculated by reference to *relevant net premium income* instead of being split 75:25 between *relevant net premium income* and eligible gross technical liabilities or mathematical reserves.
- (3) A participant firm is in run-off for these purposes if:
  - (a) it has ceased to effect new contracts of insurance;
  - (b) its permission for effecting contracts of insurance has been cancelled;
  - (c) its exclusive remaining business is administering its remaining insurance liabilities; and
  - (d) where it is required to supply one, it has supplied a run-off plan under *SUP* App 2.8.1R.

# **ANNEX 1: MAXIMUM LEVY LIMIT**

INSURANCE CLASS	LEVY LIMIT (£ MILLION)
B1: GENERAL INSURANCE PROVISION	600
C1: LIFE AND PENSIONS PROVISION	690

ANNEX 2: METHODOLOGY FOR CALCULATION OF A PARTICIPANT FIRM'S LEVY SHARE

Insurance Class B1	General Insurance Provision				
Firms with permission for:	(1) effecting contracts of insurance; and/or (2) carrying out contracts of insurance;				
	that are contracts of general insurance.				
Tariff base	Insurance Class B1: <i>Relevant net premium income</i> and eligible gross technical liabilities. The levy is split into two in the ratio 75:25. The tariff base for the first portion (75%) is calculated by reference to <i>relevant net premium income</i> . The tariff base for the second portion (25%) is based on eligible gross technical liabilities.				
	Eligible gross technical liabilities are calculated in accordance with the method for calculating gross technical liabilities in fee block A3 in Part 3 of <i>FEES</i> 4 Annex 1B R with the following adjustments.				
	(1) Eligible gross technical liabilities are calculated by reference to protected contracts of insurance with eligible claimants.				
	(2) A participant firm may choose not to apply paragraph (1) and instead include all gross technical liabilities that it would be obliged to take into account for fee block A3 as long as the amount that it would include under (1) is lower.				
	(3) If an <i>incoming EEA firm</i> does not report gross technical liabilities in the way contemplated by this table, the <i>participant firm</i> 's gross technical liabilities are calculated in the same way as they would be for a <i>UK firm</i> .				
	(4) None of the notes for the calculation of fees in fee block A3 in Part 3 of FEES 4 Annex 1B R of the PRA Handbook apply except for the purposes of (2).				
	(5) A directive friendly society must also calculate eligible gross technical liabilities in accordance with this table.				
	(6) A non-directive friendly society must calculate gross technical liabilities as the amount that it is required to show in FSC 2 or FSC 1 - Form 9 line 11 in Appendix 10 of IPRU(FSOC) of the PRA Handbook (assets allocated towards the general insurance business required minimum margin) in relation to the most recent financial year of the participant firm (as at the applicable reporting date under 21.42) for which the participant firm is required to have reported that information to the PRA under IPRU(FSOC) of the PRA Handbook. A non-directive friendly society must disregard for this purpose such amounts as are not required to be included by reason of a waiver or a written concession carried forward as an amendment to the rule to which it relates under SUP TP of the PRA Handbook.				

Insurance Class C1	Life and Pensions Provision	
Firms with permission for:	<ul><li>(1) effecting contracts of insurance; and/or</li><li>(2) carrying out contracts of insurance;</li></ul>	
	that are contracts of long-term insurance (including pure protection contracts).	
Tariff base	Insurance Class C1: Relevant net premium income and eligible mathematical	

reserves. The levy is split into two in the ratio 75:25. The tariff base for the first portion (75%) is calculated by reference to *relevant net premium income*. The tariff base for the second portion (25%) is based on mathematical reserves.

Eligible mathematical reserves are calculated in accordance with the method for calculating mathematical reserves in fee block A4 in Part 3 of *FEES* 4 Annex 1B R of the *PRA Handbook* with the following adjustments.

- (1) Eligible mathematical reserves are calculated by reference to *protected* contracts of insurance with eligible claimants.
- (2) A participant firm may choose not to apply paragraph (1) and instead include all mathematical reserves that it would be obliged to take into account for fee block A4 as long as the amount that it would include under (1) is lower.
- (3) If an *incoming EEA firm* does not report mathematical reserves in the way contemplated by this table, the *participant firm*'s mathematical reserves are calculated in the same way as they would be for a *UK firm*.
- (4) None of the notes for the calculation of fees in fee block A4 in Part 3 of *FEES* 4 Annex 1B R of the *PRA Handbook* apply except for the purposes of (3).
- (5) A *directive friendly society* must also calculate eligible mathematical reserves in accordance with this table.
- (6) A non-directive friendly society must calculate mathematical reserves as the amount that it is required to show in FSC 2 or FSC 1 Form 9 line 23 in Appendix 10 of IPRU(FSOC) of the PRA Handbook (total mathematical reserves after distribution of surplus) in relation to the most recent financial year of the firm (as at the applicable reporting date under 21.42) for which the firm is required to have reported that information to the PRA under IPRU(FSOC) of the PRA Handbook. A non-directive friendly society must disregard for this purpose such amounts as are not required to be included by reason of a waiver or a written concession carried forward as an amendment to the rule to which it relates under SUP TP of the PRA Handbook.
- (7) The provisions relating to pension fund management business in Part 3 of FEES 4 Annex 1B R of the PRA Handbook does not apply. A participant firm undertaking such business that does not carry out any other activities within insurance class C1 (ignoring any activities that would have a wholly insignificant effect on the calculation of its tariff base for insurance class C1) must use its long-term insurance capital requirement instead of gross technical liabilities. The Long-term insurance capital requirement means the amount that it is required to show as its long-term insurance capital requirement in Form 2 Line 31 (Statement of solvency long-term insurance business) in relation to the most recent financial year of the participant firm (as at the applicable reporting date under 21.42) for which the participant firm is required to have reported that information to the PRA.
- (8) The split in the levy between *relevant net premium income* and eligible mathematical reserves does not apply to a partnership pension society (as defined in chapter 7 of IPRU(FSOC) (Definitions) of the *PRA Handbook*). Instead the levy is only calculated by reference to *relevant net premium income*.

# PRA RULEBOOK: SOLVENCY II FIRMS; NON SOLVENCY II FIRMS; NON-AUTHORISED PERSONS: LLOYD'S INSTRUMENT 2015

#### **Powers exercised**

- A. The Prudential Regulation Authority ("PRA") makes this instrument in the exercise of the following powers and related provisions in the Financial Services and Markets Act 2000 ("the Act"):
  - (1) section 137G (The PRA's general rules);
  - (2) section 137T (General supplementary powers);
  - (3) section 213(1) (The compensation scheme);
  - (4) section 316(1) (Direction by a regulator); and
  - (5) section 317 (The core provisions).
- B. The rule-making powers referred to above are specified for the purpose of section 138G(2) (Rule-making instruments) of the Act.

# Pre-conditions to making

C. In accordance with section 138J of the Act (Consultation by the PRA) and section 319 of the Act (Consultation), the PRA consulted the Financial Conduct Authority. After consulting, the PRA published a draft of proposed rules and the proposed direction and had regard to representations made.

# PRA Rulebook: Solvency II Firms; Non Solvency II Firms; Non-Authorized Persons: Lloyd's Instrument 2015

D. The PRA makes the rules and amendments in Annexes A and B to this instrument.

### Commencement

E. This instrument comes into force on 3 July 2015.

# Citation

F. This instrument may be cited as the PRA Rulebook: Solvency II Firms; Non-Solvency II Firms; Non-Authorised Persons: Lloyd's Instrument 2015.

By order of the Board of the Prudential Regulation Authority 30 March 2015

# Annex A

Insert the following new definitions (in the appropriate alphabetical position) into the Glossary Part of the *PRA* Rulebook:

### former member

means a *person* who has ceased to be a *member*, whether by resignation or otherwise, in accordance with Lloyd's Act 1982 and any *byelaw* made under it.

# individual member

includes a *member* which is a *limited liability partnership* or a *body corporate* whose *members* consist only of, or of the nominees for, a single natural *person* or a group of connected *persons*.

# Annex B

In this Annex, new text is underlined and deleted text is struck through.

**Part** 

# **LLOYD'S: ACTUARIES AND AUDITORS**

# **Chapter content**

- 1. APPLICATION AND DEFINITIONS
- 2. AUDITORS AND ACTUARIES DIRECTION
- 3. LLOYD'S AND THE FSCS
- 4. LLOYD'S MEMBERS COMPENSATION SCHEME

Links

# 1 APPLICATION AND DEFINITIONS

- 1.1 This Part applies to the *Society*.
- 1.11.2 In this Part the following definitions applyies:

insurance business

...

underwriting agent

means a firm permitted by the Council to act as an underwriting agent at Lloyd's.

### 2 AUDITORS AND ACTUARIES DIRECTION

2.1 ...

. . .

# 3 LLOYD'S AND THE FSCS

- 3.1 With effect from 15 October 2003, it was directed that the following *core provisions* of *FSMA* apply to the carrying on of *insurance market activities* by *members*:
  - (1) Part 9A (Rules and guidance) for the purpose of applying the rules in chapters 1 and 3, the Policyholder Protection Part, the FSCS Management Expenses Levy Limit and Base Costs Part, the Management Expenses in respect of Relevant Schemes Part and relevant interpretative provisions; and
  - (2) Part XV (Financial Services Compensation Scheme).

# 4 LLOYD'S MEMBERS COMPENSATION SCHEME

4.1 The Society must maintain byelaws establishing appropriate and effective arrangements to compensate individual members and former members who were individual members if underwriting agents are unable, or likely to be unable, to satisfy claims by those members relating to regulated activities carried on in connection with their participation in Lloyd's syndicates.

# Statement of Policy

# Policyholder protection

April 2015





Statement of Policy

# Policyholder protection

April 2015

## Introduction

- 1. This statement of policy is addressed to the Financial Services Compensation Scheme (FSCS) Limited in respect of its role as scheme manager of the policyholder protection scheme. This statement may also be of interest to insurance firms, successors (where applicable), the Society of Lloyd's (Society) and policyholders.
- 2. The purpose of this statement is to set out the expectations of the Prudential Regulation Authority (PRA), with regard to the FSCS's general duties. By providing further information clarifying the PRA's expectations in respect of the administration of the scheme, this statement of policy should help to ensure an effective policyholder protection scheme which advances the safety and soundness of firms, and contributes to securing an appropriate degree of protection for those who are or may become policyholders.
- 3. This statement of policy is intended to be read together with the insurance specific rules set out in the Policyholder Protection Part and the Lloyd's Part, which are relevant to the FSCS, insurers, successors (where applicable) and the Society. The funding section of the Policyholder Protection Part is also intended to be read together with the FSCS Management Expenses Levy Limit and Base Costs Part and the Management Expenses in respect of Relevant Schemes Part, which apply to the FSCS, insurers, and the Society.

# **Background**

- 4. The PRA expects the FSCS to exercise the functions that are conferred on the scheme manager by Part XV of the Financial Services and Markets Act 2000 (FSMA) as amended by the Financial Services (Banking Reform) Act 2013.
- 5. The PRA is required under section 213 of FSMA to make rules establishing a compensation scheme (the compensation scheme). The PRA expects that the FSCS will only pay claims if a firm is unable or likely to be unable to meet claims against it because of its financial circumstances. If a firm is still trading and has sufficient financial resources to satisfy a claim, the firm will be expected to meet the claim itself.
- 6. FSMA confers certain powers upon the FSCS, such as the power under section 219 of FSMA (Scheme Manager's powers to require information) to require persons to provide information.
- 7. In addition to rules made by the PRA, other aspects of the operation of the FSCS are dealt with through powers under company law (such as the power to borrow, to take on premises etc) and through rules made by the Financial Conduct Authority (FCA).

# Applications of rules to the Society

- 8. The Society is the society incorporated by Lloyd's Act 1871, by the name of Lloyd's.
- 9. With effect from 15 October 2003, the PRA's predecessor exercised its power under section 316 of FSMA (Direction by a regulator) to direct in Rule 3.1 of the Lloyd's Part that certain core provisions in FSMA should apply to members of the Society (an insurance market direction). The effect of the insurance market direction is that the PRA may in relation to members, and in respect of insurance market activities carried on by them, exercise any of the statutory powers conferred by the provisions which are applied by the direction. Those include the powers in Part 9A to make general rules and give guidance and also the powers in Part XV to make rules for the establishment and operation of a compensation scheme.
- 10. If the FSCS levies the Society, the PRA expects the FSCS to apply the rules in the Policyholder Protection Part which makes provision for the payment of compensation by the FSCS in certain cases arising from insurance business carried on by members and apply the rules in Chapter 21, the FSCS Management Expenses Levy Limit and Base Costs Part and the Management Expenses in respect of Relevant Schemes Part which make provision for raising levies on the Society.
- 11. The effect of Rules 2.7(4) and 14.5 of the Policyholder Protection Part (which are subject to Rule 14.4) is to set out the PRA's expectation of how recoveries are paid in respect of the Society. Any recovery obtained by the FSCS is retained by the FSCS up to an amount equal to the cost to the FSCS of paying compensation. To the extent that the Society is entitled to any part of the recovery (for example, by agreement with the FSCS), it is only paid out of any excess up to a maximum amount equal to that paid out of the Central Fund. Any recovery in excess of the compensation (including payment from the Central Fund) received by the claimant from the FSCS is paid to the claimant regardless of whether the Society receives the full amount paid from the Central Fund.
- 12. The insurance market direction in the Lloyd's Part is intended to set out the PRA's expectation of how the FSCS should protect the interests of policyholders and potential policyholders by:
- (a) providing for the application of the Policyholder Protection Part in respect of contracts of insurance issued by members (or where applicable, members that are successors) or a managing agent on its behalf; and
- (b) providing for the application of such other provisions of FSMA as will enable the application of the Policyholder Protection Part to be effective in relation to insurance market activities carried on by members.

- 13. Section 317(2) of FSMA (The core provisions) provides that references in an applied core provision to an authorised person are to be read as references to a person in the class to which the insurance market direction applies. With effect from 15 October 2003, references to a relevant person in Part XV of FSMA include a person who was a member at the time the act or omission giving rise to the claim against a member took place. See Rule 3.1 of the Lloyd's Part.
- 14. The PRA does not expect the FSCS to compensate members or former members (or where applicable, members that are successors) if firms are unable to satisfy claims made in connection with regulated activities relating to their participation in Lloyd's syndicates. The PRA expects the arrangements, referred to in Rule 4.1 of the Lloyd's Part, to have a governance structure that is operationally independent from the Society but which is nevertheless accountable to the Society for the proper administration of the compensation arrangements.

## **Duties of the FSCS**

# Administering the compensation scheme

- 15. The PRA expects the FSCS to:
- (a) pay compensation to eligible claimants, secure continuity of insurance, meet claims for benefits falling due or take such measures it considers appropriate to safeguard the rights of eligible claimants, when a relevant person (or where relevant in respect of compensation payments only, a successor), is unable or likely to be unable to meet claims against it in accordance with the Policyholder Protection Part; and
- (b) make levies on participant firms, in accordance with Chapter 21 of the Policyholder Protection Part, to enable it to pay compensation, secure continuity of insurance, or take such measures it considers appropriate to safeguard the rights of eligible claimants and meet the costs of discharging its functions under the Policyholder Protection Part.

# Securing continuity, measures taken in financial difficulty and paying compensation

# Securing continuity of long-term insurance cover

16. The PRA expects that the FSCS will first consider the merits of seeking to secure continuity of cover for claimants of long-term insurance contracts, subject to the FSCS being satisfied the criteria set out in Rule 4.1(1)–(4) of the Policyholder Protection Part are met, before taking such measures it considers appropriate under Chapter 5 of the Policyholder Protection Part, or any determination that compensation is payable under Chapter 18, of the Policyholder Protection Part.

# Relevant person in financial difficulty

17. The PRA expects the FSCS to take such measures it considers appropriate for the purposes of safeguarding the rights of eligible claims under protected long-term or general contracts of insurance when the insurer is in financial difficulties, subject to the FSCS being satisfied the criteria set out in Rule 5.1 of the Policyholder Protection Part are met.

# Claims on behalf of another person

18. Rule 3.3 of the Policyholder Protection Part gives the FSCS the option to pay compensation (and any recovery or other amount payable by the FSCS to the claimant) to a person who makes a claim on behalf of another person, subject to the FSCS being satisfied the criteria in Rule 3.3(1)–(2) are met. The PRA expects Rule 3.3 of the Policyholder Protection Part may be applied, but not limited to, the following circumstances:

- (a) when a personal representative makes a claim on behalf of the deceased;
- (b) when trustees make a claim on behalf of beneficiaries (for further provisions relating to claims by trustees, see Rules 20.10 to 20.16 of the Policyholder Protection Part);
- (c) when the donee of an enduring power of attorney or a lasting power of attorney makes a claim on behalf of the donor of the power;
- (d) when the Court of Protection makes a claim on behalf of a person incapable by reason of mental disorder of managing and administering his property and affairs; and
- (e) when a policyholder dies before receiving compensation.

# Relevant persons in default

19. The FSCS may determine a relevant person in default under Rule 10.2 of the Policyholder Protection Part. A relevant person is a person who was a participant firm at the time the act or omission giving rise to the claim against it took place. As such, the PRA expects an insurer to be authorised for the purposes of FSMA and the Policyholder Protection Part, at the time the insured event that gave rise to the claim occurred or is notified to the insurer. The PRA expects that the insured event is the earliest date on which the act or omission giving rise to the claim against an insurer might occur.

## Successors in default

20. The FSCS may also determine a successor to be in default under Rule 11.3 of the Policyholder Protection Part. A successor is a person who has assumed responsibility for liabilities arising from acts or omissions of a relevant person. All claims that arise (whether reported or unreported) against the predecessor relevant person before the assumption of liabilities by a successor (ie in circumstances where the insured

event occurred before the transfer) fall under the successor rules. All claims that arise (whether reported or unreported) after the assumption of liabilities by a successor (ie the insured event occurred after the transfer), will not be covered by the successor rules. However if the successor is a relevant person in its own right, the claim will fall under the relevant person rules.

# Members in default and the Central Fund of the Society

21. The PRA expects that if a member (or where applicable, a member that is a successor) is unable to meet protected claims against it in full, then, in the first instance, any shortfall will be met by payments made by the Society from the assets of the Central Fund. The FSCS will not consider claims for compensation unless it is satisfied that the amounts which the Society will make available from the Central Fund are, or are likely to be, insufficient to ensure that claims against the member (or where applicable, a member that is a successor) under a protected contract of insurance will be met to the level of protection which would otherwise be available under the Policyholder Protection Part. The amount which the FSCS may pay in respect of any such claim, will be limited to the difference between the amount which the claimant will receive or is expected to receive, from the member and the Society together and the maximum amount of compensation payable in accordance with Chapters 17 and 19 of the Policyholder Protection Part.

# Assignment and subrogation

22. The PRA expectation is that upon the payment of compensation, the FSCS will determine that any such payment has the effect of either automatically subrogating the FSCS to the claimant's rights against a relevant person (or where applicable, a successor) and/or any third party; or, has the effect of automatically assigning the FSCS to the claimant's rights against a relevant person (or where applicable, a successor) and/or any third party. The FSCS will determine the most appropriate method to use in the specific circumstances. The PRA also expects that the FSCS may (and in some cases must) make an offer of compensation conditional on the assignment or subrogation of rights to it by a claimant.

### **Recoveries**

23. Under Rule 19.5 of the Policyholder Protection Part, the PRA expects the FSCS to take into account any payments made to the claimant by the relevant person (or where applicable, the successor), the FSCS (including amounts recovered by the FSCS on behalf of the claimant) or by any other person, to ensure that the claimant does not suffer any disadvantage arising from his prompt acceptance of the FSCS's offer of compensation compared with what might have been the position had he delayed his acceptance.

24. The PRA expects the FSCS to pay recoveries to claimants in cases where the FSCS has been subrogated or has taken assignment (automatic, electronic or otherwise) or transfers of rights from claimants and makes payments of compensation, but then makes recoveries from the relevant person (or where applicable, the successor) or any third party that are greater than the amount paid to claimants. The PRA does not expect the FSCS to pay recoveries unless there has been a payment of compensation under Chapter 18 of the Policyholder Protection Part.

# **Paying claimants**

25. The PRA expects that the FSCS will usually pay compensation direct to the policyholder, but in certain circumstances it may be appropriate for the FSCS to pay compensation to someone other than the policyholder. Rule 3.3 and Chapter 18 of the Policyholder Protection Part sets out when those circumstances arise.

# Reduced or interim payments

- 26. Rule 18.4 of the Policyholder Protection Part applies to compensation payable in connection with any protected claim. The PRA would expect this to apply, for example, to a situation where the FSCS considers it imprudent to make a payment in full because of uncertainty as to the value a court might attribute to a bonus provided for under a long-term insurance contract. In such circumstances, the FSCS may make payment of compensation on account to the policyholder in respect of those benefits under the contract of which the value is certain.
- 27. Factors the PRA expects the FSCS to take into account when considering taking the approach in Rules 18.8(1) and 18.8(2) of the Policyholder Protection Part include:
- (a) whether the amount of claimants' overall claims are likely to be assessed within a reasonable time frame;
- (b) the circumstances of the claimants;
- (c) the circumstances of the claims; and
- (d) the nature of the products to which the claims relate.

# **Funding of the FSCS**

# Legislation around funding

28. Section 213(3)(b) of FSMA requires the PRA to make rules to enable the FSCS to impose levies on authorised persons (or any class of authorised persons) in order to meet its expenses. These expenses include in particular expenses incurred, or expected to be incurred, in paying compensation, borrowing or insuring risks.

- 29. Section 224F of FSMA enables the PRA to make rules to enable the FSCS to impose levies on authorised persons (or any class of authorised persons) in order to meet its management expenses incurred if, under Part 15A of FSMA, it is required by HM Treasury to act in relation to relevant schemes. These rules are set out in the Management Expenses in respect of Relevant Schemes Part.
- 30. Section 223 of FSMA prevents the FSCS from recovering, through a levy, any management expenses attributable to a particular period in excess of the limit set in the Management Expenses Levy Limit and Base Costs Part and FCA rules as applicable to that period. These rules are set out in the Policyholder Protection Part and Management Expenses Levy Limit and Base Costs Part.

# Application to the Society

31. Although a member is a participant firm for the purposes of most provisions of the Policyholder Protection Part, the PRA expects a member to be excluded from the definition of participant firm for the purposes of Chapter 21, and transitional provision Rule 22.6–22.8 in Chapter 22, the Management Expenses Levy Limit and Base Costs Part and the Management Expenses in respect of Relevant Schemes Part. This is because the fees levied in relation to the carrying on of insurance market activities by members will be imposed on the Society rather than individually on each member.

## Levies on Class B1 and Class C1

- 32. The PRA's rules enable the FSCS to impose levies on participant firms. The PRA has given the FSCS discretion to apply levies on the general insurance provision class (Class B1) and the life and pensions provision class (Class C1). The FSCS may impose three types of levy on the insurance classes Class B1 and Class C1: a management expenses levy (consisting of a base costs levy and a specific costs levy), a compensation costs levy and a management expenses levy in respect of relevant schemes levy (ie a levy to meet the management expenses incurred by the FSCS under FSMA Part 15A). The FSCS has discretion as to the amount and timing of the levies imposed.
- 33. The PRA expects that in calculating a compensation costs levy, the FSCS may include up to the greater of one third of the compensation costs expected in the 36-month period following the date of the levy, or the compensation costs expected in the twelve months following that date.
- 34. In order to allocate a share of the amount of specific costs and compensation costs to be funded by an individual participant firm, the funding arrangements are split between the two PRA insurance classes, Class B1 and Class C1.
- 35. The Policyholder Protection Part, which requires the FSCS to allocate levies to classes up to its levy limit, meets a

requirement of section 213(5) of FSMA that the PRA make rules to enable the FSCS to impose levies that must take account of the desirability of ensuring that the amount of the levies imposed on a particular class of authorised person reflects, so far as practicable, the amount of claims made, or likely to be made, in respect of that class of person.

## Management expenses levy

- 36. The PRA expects the FSCS to collect a management expenses levy. A management expenses levy may consist of two elements. The first is a base costs levy for the base costs of running the compensation scheme in a financial year. This includes costs that are not dependent upon the level of activity of the compensation scheme and which therefore are not attributable to any specific class. Included in this category are items such as the salary of the members of the board of the FSCS, the costs of the premises which the FSCS occupies, and its audit fees. It would also likely include the cost of any insurance cover secured by the FSCS against the risk of it paying claims out in circumstances where the levy limit of the particular class to which the claim would otherwise be attributable has exceeded its levy limit for the year. This is because the insurance cover is likely to benefit each class which may have costs allocated to the other if the levy limit of the other class is breached. The amount that each participant firm pays towards a base costs levy is calculated by reference to the regulatory costs paid by the firm. All participant firms are liable to contribute towards a base costs levy.
- 37. The second element of a management expenses levy is a specific costs levy for the 'specific costs' of running the compensation scheme in a financial year. These costs are attributable to a class and include the salary costs of certain staff of the FSCS and claims handling and legal and other professional fees. It also may include the cost of any insurance cover that the FSCS secures against the risk of the FSCS paying out claims above a given level in any particular class (but below the levy limit for that class for the year). The specific costs are attributed to the class which is responsible for those costs. When the FSCS imposes a specific costs levy, the levy is allocated to the class which is responsible for those costs up to the relevant levy limits. The FSCS may include in a specific costs levy the specific costs that the FSCS expects to incur (including in respect of defaults not yet declared at the date of the levy) during the financial year of the compensation scheme to which the levy relates. The amount that each participant firm pays towards the specific costs levy is calculated by reference to the amount of business conducted by the firm in the class to which the FSCS has allocated specific costs. Each class has a separate 'tariff base' for this purpose, set out in Annex 2 of the Policyholder Protection Part. Participant firms may be exempt from contributing to the specific costs levy.

38. The PRA and FCA will consult on the limit on the management expenses attributable to the forthcoming financial year of the FSCS in January each year.

# **Compensation costs**

- 39. Insurance compensation costs are attributed to the general insurance provision (Class B1) or the life and pensions provision (Class C1). The PRA expects that, when the FSCS imposes an insurance compensation costs levy, the levy is allocated to Class B1 or Class C1 up to its levy limit.
- 40. The PRA does not consider that the use made by the FSCS of borrowing facilities to provide liquidity until the next levy should affect the attribution of compensation costs, nor the allocation of compensation cost levies. This is because the allocation of a compensation costs levy occurs at the time that the FSCS imposes a levy.

# Participant firms that are members of more than one class

41. The PRA expects that if a participant firm is a member of more than one class, the total compensation costs levy and specific costs levy for that firm in a particular year will be the aggregate of the individual levies calculated for the firm in respect of each of the insurance classes for that year. Each class has a levy limit which is the maximum amount which may be allocated to that particular class in a financial year for the purposes of the levy.

# Exemption

- 42. A participant firm to which the conditions in Rule 21.5 of the Policyholder Protection Part no longer apply will then become subject to levies in accordance with Rules 21.7 to 21.9 of the Policyholder Protection Part and the Management Expenses Levy Limit and Base Costs Part, as applicable.
- 43. If a firm fails to notify the FSCS of an exemption under Rule 21.5 of the Policyholder Protection Part by 31 March, the PRA expects that it will be treated as non-exempt for the whole of the next financial year.
- 44. The PRA expects that the FSCS will usually levy once in each financial year to meet expected expenditure. For compensation costs, the PRA expects the FSCS will levy for the greater of the period of twelve months of expected

expenditure or, one third of the expected expenditure in the period of 36 months following 1 July in that year, if greater. However, if the compensation costs or specific costs incurred, or expected to be incurred, exceed the amounts held or reasonably expected to be held to meet those costs, the FSCS may, at any time during the financial year, do one or more of the following:

- (a) impose an interim compensation costs levy or management expenses levy; or
- (b) borrow, including from the National Loans Fund; or
- (c) utilise money collected from firms.
- 45. The FSCS will generally impose a levy rather than borrow or utilise funds as described in (c), unless the latter options appear to it to be preferable in the specific circumstances prevailing at the relevant time; for example, to address short-term liquidity issues or in order to deal with a significant failure without having to wait for a levy to be imposed or collected.

# **Recovery of fees**

- 46. Paragraphs 31(7) and 35 of Schedule 1ZB of FSMA permit the PRA to recover fees and section 213(6) of FSMA permits the FSCS to recover shares of the FSCS levy payable, as a debt owed to the PRA and the FSCS respectively. The PRA and the FSCS, as relevant, will consider taking action for recovery (including interest) through the civil courts.
- 47. The PRA may also take regulatory action in relation to the non-payment of a share of the FSCS levy, after reference of the matter to the PRA by the FSCS. What action (if any) is taken by the PRA will be decided upon in the light of the particular circumstances of the case.

## Remission of fees and levies

48. The PRA does not expect that a poor estimate or forecast by a fee or levy payer, when providing information relevant to an applicable tariff base, is likely, of itself to, amount to an exceptional circumstance for the purposes of Rules 21.2 or 21.3 of the Policyholder Protection Part. By contrast, a mistake of fact or law by a fee or levy payer may give rise to such a claim.